

OIME: 10:00 a.m.

**OPENING PRAYER by Mr. Speaker**

**MR. SPEAKER, Honourable Peter Fox (Kildonan):** Before we proceed I should like to direct the attention of the honourable members to the gallery where we have 56 students, Grade 9 standing, of the John Gunn School. These students are under the direction of Mr. Hilderman. This school is located in the constituency of the Honourable Member for Transcona, the Minister of Labour.

We also have 30 members of the Red River Community College Extension Service of the Selkirk Avenue Branch, under the direction of Mrs. Nancy Pierce. This group is from the constituency of the Honourable Member Point Douglas.

And we have 22 students, Grade 7 standing, of the Warren Elementary School, under the direction of Mr. R. Boyd. This school is in the constituency of the Honourable Member for Lakeside.

On behalf of all the honourable members we welcome you here this morning.  
Presenting Petitions.

**READING AND RECEIVING PETITIONS**

**MR. CLERK:** The Petition of the community of the Sisters of the Holy Names of Jesus and Mary praying for the passing of an Act to amend An Act to incorporate the community of the Sisters of the Holy Names of Jesus and Mary.

**MR. SPEAKER:** Presenting Reports by Standing and Special Committees; Ministerial Statements and Tabling of Reports; Notices of Motion.

**INTRODUCTION OF BILLS**

**MR. SIDNEY SPIVAK** introduced **Bill (No. 41) An Act to Prohibit the Discontinuance of Heat, Light or Power to Certain Consumers.**

**MR. STEVE DEREWIANCHUK** introduced **Bill (No. 38) An Act to amend An Act to Incorporate The Winnipeg Bible Institute and College of Theology.**

**ORAL QUESTIONS**

**MR. SPEAKER:** The Honourable Member for Crescentwood.

**MR. WARREN STEEN:** Mr. Speaker, I direct a question to the Minister of Urban Affairs and ask the Minister if he would explain to the members of the House the formula change used between the City of Winnipeg and the province in relation to the financing of The Transit Commission. This formula appears to be causing the City of Winnipeg an increase in their mill rate. Could he explain it to us, please?

**MR. SPEAKER:** The Honourable Minister of Finance.

**HONOURABLE SAUL A. MILLER (Seven Oaks):** Mr. Speaker, there was no change in formula. The formula which has been established was 50 percent of passenger revenue, or 50 percent of deficit, whichever was the lesser. That was the formula that was conveyed to the City in 1976. That was the formula we followed. The revenues anticipated in 1976 were considerably lower last year because of the fact that the Transit didn't operate for a few weeks, as you recall, during the strike. But there was no change in formula *per se*. The only change was in the method of advancing the payments, rather than advancing the payments on the previous year actual to the advance on the estimated current year. There is a misunderstanding obvious to me. We will be meeting some time today with the City as to interpretation. The letters I sent to the city are crystal clear in my mind and I am not quite sure why they are not crystal clear in their minds.

**MR. SPEAKER:** The Honourable Member for Portage la Prairie.

**MR. GORDON E. JOHNSTON:** Mr. Speaker, I direct my question to the Honourable the Minister of Education. Is this Minister aware that the drug Ritalin, which is a stimulant, has been administered to over 500 Winnipeg students in the past year to control hyperactive behaviour?

**MR. SPEAKER:** The Honourable Minister of Education.

**HONOURABLE IAN TURNBULL (Osborne):** Mr. Speaker, I am aware that drugs are sometimes used on children who attend school and that these drugs are administered by members of the medical profession.

**MR. G. E. JOHNSTON:** A supplementary question, Mr. Speaker. Then by the Minister's statement he approves of the use of this drug. Is that correct?

**MR. TURNBULL:** Mr. Speaker, the Member for Portage la Prairie asked if I was aware if drugs were administered to children attending school. The answer is yes. The answer connotes no approval at all. As a matter of fact I don't think there is anybody in my department, and certainly I am not, competent to judge whether or not medical drugs presumably on the narcotics list could be or should be administered to anybody whether they are in school or out of school.

**MR. G. E. JOHNSTON:** Mr. Speaker, I direct a similar question to the Minister of Health. Was he aware of this situation and has his department given approval to the Winnipeg school division to make use of the drug Ritalin?

**MR. SPEAKER:** The Honourable Minister of Health.

**HONOURABLE LAURENT L. DESJARDINS (St. Boniface):** Mr. Speaker, no, I wasn't aware. There is certainly no authorization from the school division. It might be the Child Guidance Clinic. I will check. I know that medication at times if administered by experts and wisely can be helpful, but I will look into the matter.

**MR. SPEAKER:** The Honourable Member for Fort Garry.

**MR. L. R. (Bud) SHERMAN:** Mr. Speaker, my question is to the Honourable the Minister of Labour and arises from overnight developments in respect to the government's conciliation efforts in the Griffin Steel strike. I would ask the Minister whether the government conciliation unit has received a counter-proposal at this time from the union involved?

**MR. SPEAKER:** The Honourable Minister of Labour.

**HONOURABLE RUSSELL PAULLEY (Transcona):** No, not to my knowledge at this time, Mr. Speaker. I am anticipating that there will be a counter-proposal but I say to my honourable friend that I have not received it as of this moment.

**MR. SPEAKER:** The Honourable Member for La Verendrye.

**MR. BOB BANMAN:** Thank you, Mr. Speaker, I would direct my question to the Minister of Corrections and would ask him if the Federal Government is consulting him and his government with regard to the location for the proposed federal penitentiary?

**MR. SPEAKER:** The Honourable Minister for Corrections.

**HONOURABLE J. R. BOYCE (Winnipeg Centre):** There are several communities which have indicated an interest in having the facility located in their community.

**MR. BANMAN:** Mr. Speaker, I repeat my question. I wonder if the Minister could inform the House whether the Federal Government is consulting with the Minister and the government with regard to the location of that particular facility.

**MR. BOYCE:** Well, I probably misunderstood his first question. I am sorry. I don't know what you mean by "consult." It is their prerogative to decide where it goes. They do talk to us about where it goes. In fact there was a meeting the day before yesterday with the regional director from Saskatoon and because of the apparent reluctance of Selkirk, they are re-examining the location of it in Selkirk.

**MR. BANMAN:** A supplementary question then, Mr. Speaker. Has the Minister had requests from various communities in southeastern Manitoba for assistance from his department to locate the new federal penitentiary in one of their communities?

**MR. BOYCE:** Assistance in the sense, Mr. Speaker, that I try and facilitate the direction of the correspondence to the proper people. This is under the prerogative of the Solicitor-General and all we can do is make available the lines of communication to the Federal Government.

**MR. BANMAN:** A final supplementary. I wonder if the Minister could inform the House whether the government will be advising the Federal Government as to which specific community they would like to see that facility go into?

**MR. BOYCE:** The Provincial Government has no preference in this regard. We were first approached by Town Council in Selkirk and five of the six councillors supported the location of the institution there and because of their support, I thought it was a good place to locate it at that time. But subsequent to that, for some reason or other, some people are trying to drum up opposition to it being located in Selkirk. I don't understand their reasons why they're doing it.

**MR. SPEAKER:** The Honourable Member for Wolseley.

**MR. ROBERT G. WILSON:** Thank you, Mr. Speaker. A question to the Minister in charge of the Department of Education. Could the Minister confirm that Ms. Laura Steiman is the head of the Information Service for the Department of Education?

**MR. TURNBULL:** Mr. Speaker, that is correct and I want to confirm that a person by that name is head of Information Services in the Department of Education.

**MR. WILSON:** A supplementary, Mr. Speaker. Is it the policy of Information Services' staff to write letters to the Editor about opposition members?

**MR. TURNBULL:** Mr. Speaker, I want to thank the Member for Wolseley for giving me the Letter to the Editor titled "Writer Doesn't Like Conservatives" and I am admonished by the Member for Portage la Prairie to read it. If I could have permission I would, Sir, but I think that would take too much time of the House. I gather what the member is trying to do is try to ask whether this is the policy of the Department. I can tell him that it's not the policy of the department but I know that the Member for Wolseley excites people, including Queen's Court Judges to say various things.

**MR. WILSON:** A supplementary. If the Minister of Education didn't assist in drafting this document.

**MR. SPEAKER:** Order please. Order please. The Honourable Member should read Citation 171

Section A. The Honourable Member for Wolseley.

**MR. WILSON:** Is the Minister planning any disciplinary action?

**MR. TURNBULL:** Mr. Speaker, I do not think that this letter was written during office hours so therefore I would not plan disciplinary action but I will ask, if indeed this letter that the Member for Wolseley put on my desk this morning was written by the same person, which of course this question wasn't asked me, but I will check into that and see if it is the same person. I assume it will be and I want to assure the member that I had no part in writing it in my spare time either.

### ORDERS OF THE DAY

#### ADJOURNED DEBATES — SECOND READING

**MR. SPEAKER:** The Honourable Acting House Leader.

**MR. PAULLEY:** Mr. Speaker, I wonder if you would kindly go along with the adjourned debates for second reading.

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#### BILL NO. 3 - THE FARM INCOME ASSURANCE PLANS ACT

**MR. SPEAKER:** Thank you. Adjourned Debates — Bill No.3. The Honourable Member for Lakeside.

**MR. HARRY J. ENNS:** Mr. Speaker, the other day when the Minister of Agriculture introduced Bill No.3 into the House and at second reading gave us his rather detailed explanation, the only thought that came to my mind was that not only would my cows and bulls not understand the bill but I doubt whether a Philadelphia lawyer could understand the bill. It's again a typical bit of gobbledegook and gimmickry that comes up with a formula that is simply unbelievable. Mr. Speaker, my leader is a lawyer and he couldn't understand it as it was being introduced for second reading into this House. — (Interjection)— The Honourable Member for Fort Garry says if the Member for Ste. Rose can't understand it, then it is truly incomprehensible.

But we're dealing with the bill in case it slips the memory of some members, of a very complicated formula that this Minister has chosen to work out for the cattle industry. We recall of course that he jumped in with both feet while other provinces took a more cautious attitude, nonetheless compassionate in helping the cattle industry, Alberta, Saskatchewan and other provinces recognizing the need for some help in the cattle industry, supported their industry but did so on a yearly basis. This Minister of course decided to wrap up the cattle industry here for a five year basis and now he finds himself in difficulty with that plan and with the scope of the plan. Ottawa has finally — and I agree with the Honourable Minister — belatedly shown some equal concern about the state of the livestock industry across Canada and has introduced its stabilization program and what this bill of course does is now attempt to marry the two together and Mr. Speaker, we in the opposition cannot fault the Minister for doing it, we will be supporting the bill. The bill does what only makes common sense. If we have two support programs going in the country — one a federal program, one a provincial program — then I have to concur with the Minister in the intent of the bill to bring the two together.

But Mr. Speaker, there is one particular area that I really have difficulty in accepting this bill and that's the first part of the bill. I know we can't deal with the bill on a clause by clause basis but it's a bill that gives to this Minister the right to enter into any kind of a program with the producers individually or collectively and you know, Mr. Speaker, we may be prepared to give a Minister a great deal of authority and perhaps, Mr. Speaker, in the normal writing of the bill, we shouldn't take the wording all that literal that in fact he would be doing so with the consultation of producers. But, Sir, we've just gone through a period — particularly the cattle producers in this province have gone through a period — where we have been demonstrated this Minister doesn't consult with anybody, with anybody and he is quite prepared to, in a willful and arrogant way, push through his particular feelings on any given subject matter. So when the bill reads "the Minister to establish farm income insurance plans with producers individually or collectively and the Minister on behalf of the Government of Manitoba to enter into agreements with the Government of Canada or with any agency of the Government of Canada, to provide for joint participation." — we don't really want to give this Minister that kind of authority, Mr. Speaker, and we really don't see the necessity for it in the bill.

Mr. Speaker, I repeat for the Minister's benefit, we have no quarrel with the principal aim of the bill which is to marry the two plans, the beef stabilization plans together; namely the provincial plan that was introduced a year ago by our provincial Minister of Agriculture into the plan that has now been offered to all producers of beef across the country of Canada by the Honourable the Minister of Agriculture for Canada, Mr. Whelan. There's nothing wrong with that intent and the Conservative opposition will support the bill for that reason. But we quarrel, Mr. Speaker, that the first part of the bill, namely under Section 2, to grant unto this particular Minister the kind of powers that I just described for him to get into any kind of agreements with individual producers, with collective

producers, simply goes down rather hard with us. This Minister has demonstrated throughout his period of office that he is very selective when and how he chooses to consult with producer groups. Very selective, it all depends on what particular political aim he is pursuing. And then, Mr. Speaker, of course, as it sometimes happens with all of those who pursue political aims, we sometimes fall completely or to quite an extent off target as happened with the 77-23 miss of a few weeks ago on the part of the effort by this Minister to impose his will on a group of beef producers. Mr. Speaker, that's the portion of the bill that concerns us. I suggest again that perhaps we are taking the meaning of the writing of the word when it says "this Minister" too literal. I know that is the manner and way in which bills are written up but, Sir, we have a reason and much more important than we, it's the producers, the farmers in Manitoba that have reasons to be worried about the actions of this Minister.

Our understanding, Sir, of the proper action involving the establishment of these kinds of boards involving producer commodity groups begins with the request from the producers, begins and entails a great deal of consultation with the producers, whether they are hog producers or beef producers, milk producers or any other farming producers in our province. This Minister doesn't clearly understand the word "consultation" but he has a very full understanding of the word "confrontation."

**MR. SPEAKER:** The Honourable Member for Gladstone.

**MR. JAMES R. FERGUSON:** Mr. Speaker, I beg to move, seconded by the Honourable Member for Rhineland that debate be adjourned.

**MOTION presented and carried.**

**MR. SPEAKER:** The Honourable Minister of Northern Affairs now.

**HONOURABLE RONALD McBRYDE (The Pas):** Mr. Speaker, I wonder if the House would give me leave to table the **Flood Forecast and the Spring Run-off Outlook?**

**MR. SPEAKER:** Does the Honourable Minister have leave? The Honourable Minister.

**MR. McBRYDE:** Mr. Speaker, there are two releases, one on the Spring Run-off Outlook and one on the Flood Forecast and they can just be tabled and distributed.

**MR. SPEAKER:** Proposed bill by the Honourable Minister of Public Works, the Honourable Member for Birtle-Russell, Bill No.4.

**MR. HARRY E. GRAHAM:** Stand.

**MR. SPEAKER:** Bill No.5 also in the Honourable Member for Birtle-Russell.

**MR. GRAHAM:** Stand.

**MR. SPEAKER:** Bill No.7. The Honourable Member for Portage La Prairie.

**MR. G. JOHNSTON:** Stand, Mr. Speaker.

**MR. SPEAKER:** Bill No.18 proposed by the Minister of Labour. The Honourable Member for Fort Garry.

**MR. SHERMAN:** Stand, Mr. Speaker.

**MR. SPEAKER:** Bill No.20 proposed by the Minister of Health. The Honourable Member for Rhineland.

**MR. ARNOLD BROWN:** Stand, Mr. Speaker.

**MR. SPEAKER:** Bill No.23 proposed by the Honourable Minister of Finance. The Honourable Member for Lakeside.

**MR. ENNS:** Stand.

**MR. SPEAKER:** Bill No.25 proposed by the Minister of Labour. The Honourable Member for Roblin.

**MR. J. WALLY McKENZIE:** Stand, Mr. Speaker.

**MR. SPEAKER:** Bill No.26 proposed by the Minister of Labour. The Honourable Member for Swan River.

**MR. BILTON:** Stand, Mr. Speaker.

**MR. SPEAKER:** Bill No.29 proposed by the Minister of Highways. The Honourable Member for Roblin.

**MR. McKENZIE:** Stand, Mr. Speaker.

**MR. SPEAKER:** The Honourable Minister of Labour.

**MR. PAULLEY:** Mr. Speaker, I beg to move, seconded by the Honourable Minister of Health that Mr. Speaker do now leave the Chair and the House resolve itself into a Committee of Supply.

**MOTION presented and carried** and the House resolved itself into a Committee of Supply with the Honourable Member for Logan in the Chair for Health and Social Development, and the Honourable Member for St. Vital in the Chair for Municipal Affairs.

CONCURRENT COMMITTEES OF SUPPLY  
ESTIMATES - MUNICIPAL AFFAIRS

**CHAIRMAN, Mr. D. James Walding (St. Vital):** We have a quorum, gentlemen. The committee will come to order. I direct the attention of honourable members to Page 47 in their Estimates Book, the Department of Municipal Affairs, Resolution 87(a) The Minister's Compensation. The Honourable Member for Brandon West.

**MR. EDWARD MCGILL:** Mr. Chairman, I want to take up a matter here with the Minister that relates to an amendment to the planning scheme known as the St. Andrews Planning Scheme 1975(d). It applies to a portion of the R.M. of St. Andrews.

I wonder if the Minister has had any notices or letters relating to an amendment that was proposed to zone an area immediately north of St. Andrews Airport as rural residential. Has he had any requests from people who are concerned about the zoning of that area adjacent to the present St. Andrews Airport?

**MR. CHAIRMAN:** The Honourable Minister.

**MR. URUSKI:** Mr. Chairman, not that I'm aware of. I do know and the honourable member likely knows that as well, that the area south-east of the airport has rural residential development in the vicinity of the St. Andrews airfield, if I'm not mistaken.

**MR. MCGILL:** Mr. Chairman, I gather then that the Minister has not really concerned himself with the zoning and the planning in this area and my reason for placing this question is that I can see now a possibility of history repeating itself in respect to the growth of residential areas adjacent to that airport. And perhaps the Minister won't recall, but there are people here who can recall when Winnipeg International Airport was once a field out in the wide open spaces and then, over a period of years, there was a gradual encroachment and build-up of housing developments in that area to the point where the operations at Winnipeg International Airport were somewhat inhibited. As a result of pressure and increasing traffic, it became necessary to establish a satellite airport and that was St. Andrews and much of the traffic, particularly light aircraft traffic, was moved to St. Andrews for reasons which included the safety of the people living around the airport, noise level and other factors.

Now, we have at St. Andrews an airport that is now one of the ten busiest in Canada in terms of total traffic. They have almost reached the saturation point in terms of air traffic at St. Andrews, which was developed not so very many years ago simply to handle what was becoming a difficult traffic situation at Winnipeg International. We are now being told that some new runways are going to be planned for St. Andrews and that they may extend in to or bring this rural residential area much closer to the airport. Now it seems to me, Mr. Chairman, that this is a very serious problem that we shouldn't allow history to repeat itself in terms of build-up around an airport and I'm wondering just what observations the Minister has to make in this connection?

**MR. URUSKI:** Mr. Chairman, the concerns that the member raises, I would say that in terms of residential development around and immediately adjacent to an airfield are valid concerns and I realize that likely any urban centre where an airfield has been located has faced that kind of problem and I think likely will face that kind of a problem in the area of development. However, I believe that the process that any development plan which may ultimately take place in that municipality, would ultimately come in to the province and the province would be in a position to indicate its concerns, whether there would be concerns about the development plan of a municipality from a provincial point of view.

**MR. MCGILL:** Well, I would interpret the Minister's statement to indicate that he will respond when there is a more active voice in terms of the encroachments at that airport, but isn't that a little late for any kind of movement to take place? This has been the way in which responses have been given by governments to the complaints of people who live adjacent to busy airports in the past and it's always, in my view, after the fact. Now why can't we use the historical lessons that we've learned at airports, and we have one right here in Winnipeg, why can't we use those for the Minister to really take a position in this, to point out that this problem has to be anticipated in terms of many years perhaps. We are talking about a repetition of the Winnipeg International situation which might be full blown in ten or fifteen years from now at St. Andrews.

**MR. URUSKI:** Mr. Chairman, I indicated the concerns are valid. As the member well knows, the province is now in the process of developing long term land use guidelines which municipalities will be able to reflect upon when they propose their development plans for their relevant municipalities. However, this process is in the stages where the departments now are working out relevant concerns and these are likely concerns that are being considered at this present time from a provincial policy point of view. So they are, the concerns that the member expresses are being worked on.

**MR. MCGILL:** Mr. Chairman, I would again point out that it's very difficult in the very early stages of

development of this type to act upon responses or requests for action from the people involved. It isn't with the first time residential owners in this area that the problems arise. They come in, of course, with a full knowledge and understanding of the potential hazards that exist for their house site in respect to its adjacency to the airport. They are aware of and they accept the noise problems that relate to aviation activity at an airport, but the problem comes with subsequent owners and generations who then take up the position of the original person and have no sympathy and no feeling of having accepted a location with some hazards and some objectionable features.

So it really is a very difficult area for a Minister to take an initiative and to anticipate the problem so far in the future and I'm pleased to know that the Minister has some plans in that respect. Can he be somewhat more definitive in that area? What specifically is he doing in this relation? Has he had any discussions with the Ministry of Transport in Ottawa in relation to problems of this type that have occurred elsewhere? I understand that at Thunder Bay, an airport that was once well removed from residential areas, is now being faced with a strong lobby which is asking the government to move that airport away from the built-up area. This is happening all across Canada and I certainly hope it doesn't happen twice in our province because it's a very expensive and difficult process to go through for any municipality.

**MR. URUSKI:** Mr. Chairman, I can certainly and I would undertake to bring this matter forward to the provincial Land Use Committee when determination of guidelines on land use policy of the province are being considered and they will likely be considered in a matter of months. In fact, the departments now are working out possible guidelines and I am sure that they will take cognizance of the honourable member's concerns as well and I am sure that they have, at this point in time, looked at this kind of a land use policy in areas and, in specific, in the area around airports.

**MR. MCGILL:** Mr. Chairman, pending some eventual discussion of this matter, in the meantime then this amendment has gone through and there will be a rural residential development established in the area immediately north of St. Andrews Airport?

**MR. URUSKI:** Mr. Chairman, I would have to take that as notice and get the specifics of it, whether it has in fact been approved and the plan is in place, but I will take that as notice and get more information on the specifics of what the member is discussing.

**MR. CHAIRMAN:** The Honourable Member for Brandon West.

**MR. MCGILL:** I have no further questions.

**MR. CHAIRMAN:** The Honourable Member for Gladstone.

**MR. FERGUSON:** Mr. Chairman, I'll forgo at this time to the Minister of Agriculture and I'll come in after him.

**MR. CHAIRMAN:** The Honourable Member for Pembina.

**MR. HENDERSON:** Mr. Chairman, you leave me a little bit in doubt here. If my friend over there will forgo for the Minister of Agriculture, I am willing too, if there is some special reason. If it's in relation to Ed's topic and he would like to, I will forgo then.

**MR. CHAIRMAN:** The Honourable Minister of Agriculture.

**HONOURABLE SAMUEL USKIW (Lac du Bonnet):** Well Mr. Chairman, I appreciate the point that the Member for Brandon West is making. I think it would be good for us if we could understand the context in which he is raising those concerns because we are looking at planning, and it seems to me that if you're looking at it in the context of planning, then one draws from that the implication that one can simply freeze an area in anticipation of development, at the expense and without compensation of the owner in the area. If that's the implication, I have a concern with his suggestion. If he is suggesting that we should have forward planning vis-a-vis the transport ministry in Ottawa, whereby they land-bank around their airports, then I wholeheartedly agree with him. But I sure don't think that it would be proper to freeze an area without compensation, and that people that are in the area would be locked in indefinitely into an impossible situation. I wonder whether he would give us some clarification of what his motivation is in raising that question.

**MR. MCGILL:** Mr. Chairman, my motivation is simply one of general concern for what has happened historically around airports, and what is likely to happen again around this airport.

The Minister of Agriculture asked me for technical answers on how this should happen. I'm not prepared to offer any suggestions other than to say that surely the Ministry of Transport in the Federal Government have faced this so many times, at such great expense, surely they have some plans now that would apply to a developing situation that shows all the indications of being a replay of something we

Now went through before. of course there would have to be compensations. I have no knowledge of those people who specifically are involved here, and I speak for no group in this. I speak for one who has been in the aviation field for a number of years and who sees this difficult and awkward and expensive thing being done all over again. I don't think the taxpayers in our country should have to bear this kind of expense. Surely we can learn from our lessons of the past.

**MR. FERGUSON:** Well thank you, Mr. Chairman. I don't really have a great deal to say on this. It more or less is a wrap-up to what discussions have been on the whole of Municipal Affairs. I think the

Minister is quite aware of what the basic problems are and what the fears are in connection with rural areas and assessment on farm land again.

I think that we are going to have to review this whole situation. I'm talking about assessment to do with the special mill rates in connection with education, and I think that all members of this committee have stressed, and made it as plain as we possibly can to the Minister, that there is great concern in the rural areas. We feel that we are entering a period whereby incomes are going to be drastically reduced, and whether or not, again, this particular land is going to show a profit, we're going to be taxed on it. I feel, and I cannot stress too strongly to the Minister, that we're going to have to come to the point whereby agricultural land is going to be assessed by the services that are going to have to be provided, which is going to be drainage, roads, etc.

To get down to the Planning Act, I think there is general consensus among all members of the committee that we do have to have a Planning Act. But here again, we seem to be running into a situation where the paper work is going to become so burdensome that I don't know just how the thing is going to work. We find that we have 50 municipalities participating in the plan at the moment and at the present time it's taking, as a minimum from the information that I have, about four months to consummate any sort of a deal. Somehow or other this process has to be speeded up, because there just is no way that we can carry on this way.

There's one other thing. I believe that the Building Code is possibly tied in to the Planning Act. It may be the Department of Labour, I don't know, but my information is that there are only seven inspectors in the Province of Manitoba to do with inspecting the buildings, and I would like to have the Minister, if he would, explain just what is going on in connection with this Building By-Law. I haven't had an opportunity to go through this book, I just got it the other day. What is going to happen here? Is the inspection going to be taken away from the municipalities, and just what is going on here?

**MR. URUSKI:** Mr. Chairman, the specifics of the Building Code that the member refers to are under the jurisdiction of the Ministry of Labour. However I can indicate to him that the Province does not intend to take anything over from the municipalities at all, in fact it is encouraging municipalities to adopt and have inspections on their own of buildings. In fact, technically this could be part and parcel of a planning district whereby municipalities, if they go into development plans and will want to have inspections and/or permits for buildings and the like, this would be part and parcel. However, the legislation provides that the municipalities can request the Department of Labour to take over the inspections and do the inspections on behalf of the municipalities if they so desire, if they are not capable of so doing. But specifically 'it's not intended to do or duplicate what the municipalities are now doing.

**MR. FERGUSON:** Then could I ask the Minister the purpose of sending this particular booklet out? As I understand it, the Minister is saying that if the municipalities require help, the Province will supply, otherwise it's on their own volition to carry on the way they were doing. Is this correct?

**MR. URUSKI:** That is correct.

**MR. HENDERSON:** Mr. Chairman, every year since I've been here, there's always been a lot of talk about assessments. I was just wondering if maybe there couldn't be something done before another year so there was a real study of assessments so that the different people, even within the municipalities and that, really just know all the things that are related to assessments, whether it's related to rural property, town property, whether it's a small holding with a few acres with a building on it, just how they're taxed and then what scale of value — know what I mean — so that it's all rehashed and sized up again so that we can maybe come up with something on assessment that people aren't complaining all the time.

On town planning, there was one thing that's been coming over my mind. Where there's been a change in town planning, where it's been rezoned agriculture or vice versa or something like this. Is there any form of compensation because of a change at any time? I'm thinking of a certain portion now that was, shall we say, laid out in lots, and now it's going to be laid out differently and it will have a different value. Now this is compensation. I know everybody's always been happy to make money when they could, but I was just wondering how this goes.

On the Municipal Board, I was concerned about one thing somewhat. When the Municipal Board, things are referred from this committee here to the Municipal Board, do they notify the person after the decision, setting out clearly his options and when they're to be followed up, or is his lawyer, or is he . . . I'd just like a little clearness on this because it just might pop up again by something, I know.

**MR. URUSKI:** On the specifics, Mr. Chairman, of the Honourable Member for Pembina, two points that he indicated:

Whether there is any compensation if there is a down-change in zoning — I don't believe historically, any jurisdiction has ever had any compensation, whether it be down-zoned or up-zoned. That has never been a case, where there's been a zoning change in any jurisdiction that I am aware of. I don't believe any, if there is a zoning change, provided. There may be discussions if development completely is stopped, but as far as changing in zoning for the density of development that may take

place in an area, there never has been and I don't recall any jurisdiction.

Secondly, on the Municipal Board' he asked the question, "Does the Municipal Board notify the applicant of his alternatives and notice when the hearing is completed?" My understanding of it is, each applicant is notified directly of the ruling of the Municipal Board and in many cases, in fact I've read judgements that alternatives have been suggested to the applicant as to what course of action he might or might not want to undertake.

**MR. HENDERSON:** . . . by registered mail?

**MR. URUSKI:** I'm sorry, I cannot say whether it's by registered mail but I'm sure that once a hearing is held, the applicant would be aware of the hearing and if there would be no ruling, a phone call to the secretary's office would indicate whether the judgement has been handed down and a judgement would be available, a copy of the Board ruling would be available. But I can't comment on . . . I'll take that as notice, whether it's by registered mail.

**MR. HENDERSON:** When you're working on it, would you mind setting out the details of how he's given notice, whether it's registered mail and not just notified, you know, by his lawyer, or whether it's from your office here, or both, and any other incidentals that you can in connection with this.

I think I said something about town planning and taking the time that it does and if the people are going to be satisfied with it, and it seems as if we are going to be moving into town planning more and more, but I can see more and more trouble in the years ahead if we really don't get so that we can do a lot of the paper work an awful lot quicker. By the time anybody takes a notion to build anything on the edge of town or something like this, he's been looking around for a while, he wants to get going and if he's going to be frustrated for a period of maybe four months really not knowing whether it will go through or not, it's just a little too long.

I was thinking of a couple of fertilizer deals that went up near town and they were frustrated too by the time it took to know whether they could go ahead.

In connection with the building code, if we go into the planning areas it could be that there would be a central inspector for the whole district checking on the building code Other than that, each municipality is supposed to police itself, is that not right?

**MR. URUSKI:** That is correct.

**MR. HENDERSON:** Does this mean that a person would have to have, we'll say one man who was completely familiar with building and how it was done, and he would have to be going from here to there in the municipality checking on buildings because there's other things in the building code like the possible material, the number of steps and the fire escapes, and you know, even if it's these different things, would he have to make several trips or would he just be able to size up the building plans that the architect has drawn and then just come around later? Does somebody have to check the wiring and and not long after check the fire escapes or, you know, fire devices?

**MR. URUSKI:** It's a commercial building you are talking about?

**MR. HENDERSON:** Yes.

**MR. URUSKI:** He may have to make several trips, that may be the case, and that would be determined by the type of building that is being constructed. It would vary from the type of building that would be under construction. If it's a dwelling, the building inspector would have to make a judgement on the type of building that is going to go up.

**MR. HENDERSON:** How about a garage and machine shop on the farm?

**MR. URUSKI:** I understand they are not subject to the code, Mr. Chairman, farm buildings.

**MR. HENDERSON:** I think that's all except I would like to reiterate I feel that the Planning Act is going to give a lot of trouble if you don't get things speeded up a lot.

**MR. CHAIRMAN:** The Honourable Member for Rock Lake.

**MR. HENRY J. EINARSON:** Mr. Chairman, I wanted to make some comments. My colleague from Pembina, as well as the Member for Gladstone, started on the building code as it is now going to apply to municipalities as of April 1. —(Interjection)— I realize, Mr. Chairman — just hear me out. I realize, Mr. Chairman, this is under the Department of Labour, but what the municipalities are saying, the onus is being thrown back on the municipality and in this area, I wonder where does the Minister of Municipal Affairs come into play insofar as his responsibility is concerned?

Now, I understand, Mr. Chairman, as of April 1, if a farmer wants to tear down an old building, he has to get a permit. If he wants to construct any kind of a new building, he has to get a permit and the municipalities are wondering, how are they going to police this whole thing, say, if a farmer back on section 40 or something is going to tear down an old building? I'm wondering what is the reason behind some of these things and I can readily agree and understand, we have had a building code; for instance, in the cities and towns, but out in the country, sometimes we wonder how practical some of these things are?

I wanted to throw these questions out as to just, and I realize the building code comes under the Department of Labour, but just since the municipalities say it's thrown back as their responsibility, how does the Minister of Municipal Affairs fit into this whole picture, if any?

**MR. URUSKI:** Mr. Chairman, in discussions with my colleague, and I know there have been



informational meetings between the Department of Labour and relevant municipalities, that the process that is envisaged is a gradual phasing-in process, it's not that today it is one thing and tomorrow it is a different situation. I understand that how this thing will be worked really has to take the common sense approach that I don't believe that someone is going to be saying that, "Yes, I have an old building to wreck, I will go all over the place to get a permit to wreck the building on my farm," and these kinds of things.

What has been carried on over the years, it's pretty well going to phase itself in and the new buildings in the communities that are being constructed will of course be able to be handled by whatever inspection team the municipality may want to under-take because they have concerns as well with public buildings under their jurisdiction and they would want to have construction in their area of a quality and of a safe nature. However, if they are not able to undertake, the Department of Labour, as I understand it, is prepared to assist wherever they can in the gradual process of moving in and adopting the building code.

**MR. EINARSON:** Well, then, it appears, Mr. Chairman, that this is sort of a joint effort between the Minister of Municipal Affairs and the Minister of Labour in bringing this about, well, I mean as far as consultation is concerned, as the Minister indicated.

But what he says, the Minister of Labour will give assistance. Is the financial responsibility totally on the municipality, the financial aspect of all this because, you know, you have to have an inspector, say, within a municipality and we don't know just to be common sense, as the Minister says; I agree with him. Just how practical is it as far as the costs are concerned to a municipality? Heaven knows that they've got sufficient costs now as it is. Can two or three municipalities get together and hire one inspector to do all the work that has to be done because it may not be practical as far as the economic sense is concerned to have to hire an inspector within a given municipality to do the kind of inspecting that may be ongoing for 12 months from April 1?

**MR. URUSKI:** Mr. Chairman, I'm given to understand that nearly all the municipalities adopted The National Building Code approximately a year or more ago, or even years ago, and that all that the new provincial legislation does is make the National Building Code applicable by law in Manitoba and it requires every municipality to administer the new code. If it does not have the capacity, as I earlier stated, the Department of Labour will assist and will handle it; it's not something that all of a sudden tomorrow we are going to have to build up a large, new inspection team at all, but I would think that if the municipalities, for example, in the long term and those that are, shall we say, are setting up planning districts, they are inclined as well to have some kind of an inspection team to find out what type of structures and what kind of permits they are going to issue for the development that will take place in their areas. Most of these will be part and parcel of a joint role of an inspector and a permit-issuer, and likely a building inspector all in one will be the way it will be evolved. But what is envisaged is an evolutionary process over a period of time.

**MR. EINARSON:** Well, then, I would like to ask the Minister, is this the understanding that municipal councils have through the information they would receive through their respective secretaries?

**MR. URUSKI:** Mr. Chairman, I understand that the Department of Labour has undertaken meetings with municipal councils and they are discussing all the relevant points with them. The Department of Municipal Affairs directly is not involved in the setting up of these meetings but the Department of Labour has and is in the process of having regional meetings and going through any explanations and discussions to resolve any concerns that may be had and application of the code to those areas. But the municipalities years ago have adopted the Building Code and this is, again, this legislation is an evolutionary process, step by step.

**MR. EINARSON:** That's fine. Thank you, Mr. Chairman.

**MR. CHAIRMAN:** The Honourable Member for Roblin.

**MR. MCKENZIE:** Well, Mr. Chairman, in wrapping up the Minister's salary or getting to the end of it, I again must impress upon the Minister the need for further study and improvement in the present assessment practices, to see if there isn't some way that we can eliminate the disparity that's in evidence between assessed value, the real value, or the market value of land and the problems that are in evidence between the assessments of our urban areas, our rural areas, and our cities. I think that the figures that the Member for Birtle-Russell gave here the other night where rural assessment has increased approximately 70 percent in the last eight to ten years, which is backed up and substantiated by the Farm Bureau Brief, whereas the assessment in the city has approximately changed in a matter of 21 percent, I think those figures are in the Farm Bureau Brief and they have been well researched. There certainly is concern and I know the Minister has some evidence of it.

There was a committee established a few years ago, I believe, of reeves that were going to do some study and then I think three or four of them were defeated and the committee dissolved itself, I believe, if my memory serves me correctly.

We also looked at the rebate system which is part of this government's philosophy and I can

Friday, March 25, 1977

assure you the rebate system is not working fair and equitable at all. I have evidence of all kinds of people who are making twenty, twenty-five grand that are living in old two-storey homes and that, and after the rebate system, they don't pay any taxes or contribute any dollars at all to the system the way that the man down the street who doesn't happen to qualify under those grounds.

The exemption system which is the problems I have here with this community of Ethelbert is another matter that I think has to be resolved or reviewed or studied or come up with some answers because once you get into exemptions, you know, where do you draw the line and where do you start and where do you stop? It's another serious problem, I think, that we in the committee should draw to the Minister's attention.

The other one, of course, is the one, the historical problems of our municipalities today and not all the municipalities are having the same kind of problems, but the one I would like to draw to the attention of the committee and the Minister is those areas east of the Duck Mountain Provincial Park, which may be a special case, but nevertheless, the problems of erosion, of flooding, of big rivers tearing away the banks, and these municipalities just don't have a tax base nor the dollars to deal with these problems, so they are left at the mercy of the government for some form of grant system or dollars in the back door for them to deal with these very very serious problems and I assure the Minister, they are serious. The drainage that's needed in that area east of the Riding Mountains, it's a big bill of goods and it's going to cost a lot of money. Those municipalities don't have the dollars to do it, so we're just going to walk out and leave it and let the farmland go?

The erosions in the town of Ethelbert is a classic example where the Fishing River is slowly but surely eating away the banks of that, and in the next flood in that area or period of high water, there are some building that are going to go down in that river. And yet the town of Ethelbert doesn't have the money to deal with those matters and how are they going to do that, just going to abandon the country and leave it?

So there are some very very serious problems at the municipal level, the high cost of school taxes and the increasing and escalating costs that's on the burdens of our municipalities. The planning scheme here is another classic example where municipalities are going to have to find some more dollars somewhere and I don't know where they are going to get them because they can't go back and tax the local landowner any more than he is being taxed at the present time, to raise these dollars.

Another plan that has come out in the last few weeks is the amalgamation of fire departments, the villages and the municipalities together where they are trying now to improve their fire equipment, but nevertheless it's going to cost another four or five mills over a long period of time to put this new equipment in and I have no quarrels with them doing it, but the dollars aren't there. This is the problem, Mr. Chairman.

So those are just a few of the serious problems, and maybe the municipalities in my constituency are in a more difficult problem than some of the others, especially that area east of the Duck Mountain Provincial Park. Sure, I've been dealing with the Minister of Mines and the former Minister of Municipal Affairs on this matter, trying to get his attention to the seriousness, because the municipalities in there cannot possibly, nor can the local government district of Mountain — they don't have the tax base or the tax dollars. But those problems must be dealt with somehow and I don't know, maybe the Minister can get a group to go in there and sit down with those people and find some way. Whether it's assessment or additional grants and grants, as the Minister knows, can't go on forever because there's only one taxpayer in the province, but those are problems that seem to be at the moment just left standing idle, nobody is doing anything about them.

There is land in that township southeast of the village of Ethelbert where those last two floods, where quarter-sections of land, the topsoil is already gone, now all that's left is gravel and stone. And the municipality doesn't have the bucks to go in and clean up these drains.

There certainly may be evidence where the engineering services — the municipality are using in a lot of cases their own ingenuity and their own engineering and have made some bad judgements on where they placed culverts, and that may be a problem that the Minister should oversee the municipal people, especially in that area where there's so much water flows. In fact, all the water that comes out of the Duck Mountains must flow across that area and get into Lake Winnipegosis and Lake Dauphin, it all flows in an easterly. . . . Certainly if there are bridges and things put in the wrong place, naturally it's going to cause excessive problems of erosion.

So those are just a few of the things that I leave with the Minister today that are very serious and we can't just walk away, bury our heads in the sand and say, "Forget them and leave them." They are matters that are urgent and deserve the attention of the government and the Minister to see. . . . I think that the only answer is that it's got to happen with the co-operation or through the municipal system, to see if it can't be at least alleviated somewhat.

I thank you, Mr. Chairman.

**MR. CHAIRMAN:** The Honourable Member for Pembina.

**MR. HENDERSON:** I just had one short question. In connection with setting up the planning areas, is there any consideration being given, or can you see a pattern developing from the different

municipalities that are going into it, are they following a watershed area or something like this? Because I almost can foresee watershed areas throughout Manitoba in years to come and I'm just wondering, is the planning by any chance following patterns like that?

**MR. URUSKI:** In some of the areas that discussions have taken place, there are several courses that municipalities have undertaken. Some of them have joined because of land development, rapid land development, and they have joined with other areas in an area where there has been escalating rural residential development. There are municipalities who are using boundaries of resort areas, like the boundary of a lakeshore where there may be three or four municipalities forming on the lakeshores. And there may be others, and I don't recall any of those that are being discussed, but I'm sure using watersheds could be also a logical way of forming a district. But it really depends on the municipalities and the characteristics of the problems as the councils perceive them in their own areas, it's really up to the councils themselves.

**MR. CHAIRMAN:** The Honourable Member for Sturgeon Creek.

**MR. J. FRANK JOHNSTON:** Mr. Chairman, I believe this was brought up earlier, and the Minister mentioned that this particular building by-law is the Department of Labour but he is the Minister of Municipal Affairs. This says that the towns and municipalities will be responsible for the building code in Manitoba as of April 1st. This book was given to them two weeks ago, and if the Minister cares to read the duties and responsibilities of the authority having jurisdiction which is the corporated towns and the municipalities, he will find that they could be sued after April 1st because they are going to be responsible for administering that very large Manitoba Building Code that was put out. This is the by-law they've suggested they put through. Now the Minister of Municipal Affairs has to step in in this regard to take this loading off these people too fast or to see that some system or better system is set up because they're going to have problems by April 1, because it says right there, the responsibilities of the authority. Mr. Minister, I assure you that the municipalities and most of the towns are not anywhere remotely prepared to inspect buildings or larger buildings in any way shape or form, I'm not saying that there shouldn't be or there should be maybe some way of doing it, but at the present time, there's not, and it's going to create quite a turmoil and put a responsibility on them very fast that they're not prepared for. I think the Minister should talk with the Minister of Labour just regarding this and how fast it should be put into effect.

**MR. CHAIRMAN:** The Honourable Member for Minnedosa.

**MR. DAVID BLAKE:** Thank you, Mr. Chairman, I haven't entered into debate on the Estimates, but I think I would be remiss before we concluded the Minister's salary if I didn't express some 'concern from the municipal people in my area that has been expressed to me. I won't get into taxation, we all know that that's a prime concern in rural areas, the taxation structure, especially the school tax.

One of the areas of complaint or concern that's expressed to me more often is the delay or the red tape that they have to go through in getting decisions from the provincial area on municipal affairs whether it be planning or any other decisions that are required to be made by the Government body, the Provincial Government body. There seems to be a great amount of delay in cutting through the red tape. In getting planning things approved, whether it be residential subdivisions, sewer extensions, things of that nature, where a decision has to be made, there seems to be a considerable hangup and this is one of the most common complaints that I hear from municipal people; is there not some way they can speed up the decision making in the department.

**MR. CHAIRMAN:** Resolution 87(a). The Honourable Minister.

**MR. URUSKI:** Mr. Chairman' I just want to make a few comments on the remarks of members who have spoken dealing with assessment review and the like, and I appreciate their concerns in this area, however, much of the legislation that has been in effect dealing with exemptions and the like has been in place for many years and likely that there should be a review undertaken and I appreciate the honourable members comments. But this Legislature on its own a number of years ago was not able to come up with any determination as to which way or which course of action should be undertaken, and I'll certainly take that under consideration.

Several members spoke on the delays dealing with the planning legislation and having determinations, and I want to indicate to the honourable members that prior to 1976, there were delays experienced by people bringing in subdivisions of a much longer nature because they had to go to the Municipal Board. The mechanism that was there prior to 1976 was a much longer period of time for the approval mechanism. Since that time, the speed up of approvals in those cases has been in, as I indicated last night, the average is approximately 40 to 45 days. However, I understand and I realize that where there was no control whatsoever in lot splits which have created problems that members have raised about buildings going in their areas where they weren't supposed to, and now when a plan of subdivision or a planning statement is brought into an area where there were previously no controls, well there has to be some delays, there is just no doubt about it, from nothing to something, there's going to be a delay and that has to be acknowledged. But the fact of the matter is, that the simplified application form and the procedures that have been undertaken by the department, are, on behalf of applicants who used to have to go to all the relevant departments on

their own, that just is not the case, and the Member from Roblin indicated that with the water problems, land erosion problems, I have to agree with him, that those problems are very severe. But frankly I have to say to him, that he should be one member who should be indicating to the councils of that area that they should in effect, form planning districts in that area, because, by the lack of planning those problems that they are encountering now are the direct result of poor land use policies and undertakings by municipal councils and the like in their areas. . So I would hope that he would be one member that the dollars that they may have to undertake in spending in the planning area, will by far save them much more headaches in the future than they have encountered as a result of mistakes of the past.

The Honourable Member from Sturgeon Creek indicated concern over the building code I can only comment that as I understand it, municipalities throughout the province have passed resolutions over the years adopting the national building code and I don't believe the Manitoba building code is that much different from the national building code in the standards that are prescribed. As I understand it there are meetings now being held between the Department of Labour and municipalities as to how the transitional period may be handled, and I don't believe that anything is going to change overnight as a result of this legislation. It/ will be a common natural evolution process.

**MR. CHAIRMAN:** The Honourable Member for Gladstone.

**MR. FERGUSON:** Thank you, Mr. Chairman, I wonder if the Minister would indicate to us if and when we're going to go on the Metric System, to do with municipalities.

**MR. CHAIRMAN:** The Honourable Minister.

**MR. URUSKI:** Mr. Chairman, I'm not sure what municipalities would in effect. . . whichever areas they're responsible for, they would take their course naturally on the advice that is being handed down across the country via the Federal Government. But when you're speaking of direct municipal responsibility, the department no doubt, if you're indicating in tax statements and the like . . .

**MR. FERGUSON:** Has the department done anything towards educating municipal secretaries, and can the Minister give any indication of when we would be going metric because this is going to be a major undertaking when we go from acres to hectares and etc.

**MR. URUSKI:** I'm advised, Mr. Chairman, that the department is now in a natural transition period of starting to convert the data on an annual basis, not on a holus-bolus conversion. It is a steady process of converting the data.

**MR. CHAIRMAN:** The Honourable Member for Minnedosa.

**MR. BLAKE:** Mr. Chairman, I just wanted to comment on some of the Minister's remarks whereby I realized how much the planning districts will help areas such as Ethelbert, but I'm sure he's aware that many of the problems created in that particular town are not through the bad planning or bad land use of that particular town, it's something that's happened maybe fifty or hundred miles away, and if that planning area encompasses the whole thing, it might be of some benefit but it's not the immediate problem of that town.

**MR. CHAIRMAN:** Resolution 87(a). The Honourable Member for Brandon West.

**MR. MCGILL:** Mr. Chairman, I want to just revert for a moment or two, to the earlier discussion about what looks to be a developing problem around the St. Andrews Airport with respect to residential growth. I wonder if the Minister has been informed on the activity of the Federal Government in respect to legislation that would take this matter under direct advisement. I understand that there was an amendment to the Aeronautics Act that was passed on or about March 9th of this year, and it was described as an amendment that would give the Federal Government Transport Department the power to prevent growth near airports and it indicates and the bill says that this power would only be used when Provincial Governments refuse to act and the Federal Government would then act when it was convinced that the airport was endangered. )r. Chairman, I imagine this Legislation from the Federal Government is of very immediate concern to any planning activities and any control which the Provincial Government is exercising in this area. I wonder if the Minister would comment on this, whether or not he has seen this amendment to the Aeronautics Act and how he would interpret the intent of the Bill to indicate that the Federal Government would step in when he refuses to act.

**MR. URUSKI:** Mr. Chairman, I must admit that this is the first I have heard of the amendment that the honourable member is discussing and rather than make a blanket statement on what might or might not be contained in the legislation or whether the Provincial Government will refuse to act. . . I believe that the member has raised the matter of development in the vicinity of the St. Andrews Airport and this matter I have undertaken to review with the departments involved, and of course, the implications that it has on the Federal Department of Transport dealing with their possibility of land banking in that vicinity. But to specifically indicate what the province is about to do at this point in time, I cannot even venture to comment positively or negatively on that legislation.

**MR. MCGILL:** Mr. Chairman, I appreciate the assurances of the Minister that when planning

amendments are being considered and approved by his department that he will consider how these might relate to recent concerns expressed by the Minister of Transport, Mr. Lang. The Minister of Agriculture mentioned how this would be done in terms of the technical procedures and I understand that the Federal Government would describe this kind of protection of present airports and developing airports as an Act which would permit them to establish what they would describe as a protection area around these aviation facilities so that if the land in the St. Andrews Airport could be described as an area that should be protected in view of the present traffic density and the future increase of activity in this area, then perhaps that is the way in which this land would be considered by the Federal Government.

**MR. URUSKI:** Mr. Chairman, just a couple of comments, if I understand the honourable member and what I could read into what he is indicating, there may be and I have not seen the Bill and I'm informed that my department has just read about it, the amendment, there may be some constitutional problem in jurisdiction as it relates to land use, however, I have undertaken to review that and have the relevant departments bring forth comments as to what the implications of that legislation may be on the province.

**MR. CHAIRMAN:** Resolution 87(a). The Honourable Member for Rock Lake.

**MR. EINARSON:** Mr. Chairman, my colleague from Gladstone mentioned the metric system and I have one other further comment I'd like to make probably in the form of a question, and I realize the metric system is federal jurisdiction nevertheless, I think that we have a responsibility as well as provincial authorities. I'm wondering and the Member from Gladstone asked the Minister if an educational program had been carried out to assist the municipalities in educating the clerks and secretaries in order they could impart that knowledge maybe to the councillors. I would like to ask a question, before ever having done that, did they have any consultation with the municipalities and the councils asking them how they felt about the metric system — if they were in agreement with this fantastic transition of measurement in this country and what it is going to cost the people. I would just like to ask the Minister if he had anything along those lines in communication with him or any members of his office with the respective councillors throughout this province in rural Manitoba?

**MR. URUSKI:** Mr Chairman, I think the provinces are in the same predicament as the municipalities about consultation and dealing with the metric system. Generally it is a federal program, the provinces have agreed to co-operate on it, there has been an educational process gone on with the secretary-treasurers and I would believe that the department as well, will be holding further seminars in the future with the elected councillors. We will likely have a topic of that nature on the agenda of those meetings when the new councillors are elected, so, it will be a continuous process of upgrading and education.

**MR. CHAIRMAN:** Resolution 87(a)—pass; Resolution 87: Resolved that there be granted to Her Majesty, a sum not exceeding \$417,400 for Municipal Affairs—pass.

That concludes consideration of the Department of Municipal Affairs. The committee will recess for two minutes to allow the next Minister to come into position.

**ESTIMATES — CORRECTIVE AND REHABILITATIVE SERVICES**

**MR. CHAIRMAN, Mr. D. James Walding (St. Vital):** Order please. I would refer honourable members to Page 33 in their Estimates Book. Resolution No. 64, Corrective and Rehabilitative Services. (a) Ministerial (1) Minister's Compensation. Salary and Representation Allowance. The Honourable Minister.

**HONOURABLE J.R.(Bud)BOYCE:** Mr. Chairman, I have provided members of the committee with two pieces of information. One is a program encyclopedia. If you just take a look at it, you'll see that the format is lined up so that it coincides with the appropriation number and it gives the staff man years and dollars allocated to each program for 1975 - 76. As you understand, I can't give you the figures for '76 until the close of the books at the end of the month, but as we get on line by line, the members of staff will be able to give you the information up until the end of last month.

Also, you will see in the format that we have set forth what we are trying to do and also how we're trying to accomplish these goals.

In introducing the Estimates of this component of the Department of Health and Social Development, I would suggest to committee members that this is really one of the main concerns in our community. In fact in an article that was in the Christian Science Monitor recently, they called it the "Main Silent Issue" because law and order, or peace and security, or whatever you want to call it, is becoming of great concern throughout our society. Committee members will realize that we have little control over our clientele in that we deal with people who are sanctioned by the process of law in the courts.

The difficulty of dealing with people who are held in custody which arises out of the bifurcation of the system between the Federal Government and the provincial governments, as a result of the British North America Act which differentiates between those people who are sentenced to more than two years, being a federal responsibility' and those people who are sentenced to less than two years, being a provincial responsibility. Many people in the community do not understand this, and they also do not understand that all people start off in the provincial system. Once a person is apprehended and held in custody in a remand situation, which means that somebody has not yet been judged by the courts to be guilty or innocent, that they are held in a provincial institution. One of the things that we are trying to work out with the Federal Government and through our Deputy Minister and the other Deputy Ministers across the country, we are trying to get the Federal Government to agree that they should be more involved in paying the financial burden for those people who ultimately become a federal responsibility.

I intend to keep these initial remarks brief so that we can spend more time on the details, and with the background information that I have provided members, maybe you can come to an understanding of what we are trying to accomplish in this area. But I would mention that the philosophy of the government is (1) to fulfil the conditions of imposed legal sanctions in a responsible and consistent manner; (2) to ensure the protection of society from those individuals who evidence a present or potential danger to other persons or property; (3) to recognize the essential worth and dignity of every individual involved in the criminal justice system; (4) to provide maximum opportunity, and I repeat that, to provide maximum opportunity for the rehabilitation and treatment of the offender, and the 5th one, that I think we really have to focus on as a society in the upcoming years, is to involve the entire Manitoba community in the maintenance of law and order, the prevention and reduction of crime and delinquency, and the provision of adequate resources required to explore every avenue necessary to correct the relationship between offender and offended.

In order to develop and implement a correctional system which reflects this philosophy, a major effort is required to reduce the emphasis on incarceration and custodial care as the primary method in dealing with criminal activity. But I would interject that those people who should be in custody, should be in custody. Non-institutional or community based correctional programs are being developed and implemented to provide a wider range of sentencing alternatives to the courts. This process requires redevelopment and restructuring of existing institutional programs, continuing assessment of the needs of the offender, and ongoing evaluation of the rehabilitative and effectiveness of the programs.

During discussion of my colleague, the Minister of Health's Estimates in the House — I'm sorry, I don't recall — it was either the Member for Fort Garry or the Member for Rhineland asked, "How do you evaluate the effectiveness of your program?" One of the things that I'm trying to do, perhaps I'll have it available for members before the end of this Session' because it's taking more work than I had anticipated, but as we get into the Estimates, you will see that there are a goodly number of young people who are involved with the juvenile system, and from the time that young people are involved until they're 50, 60 years old, I think that this long-range analysis of what we're doing in the total system is the only way that we can truly evaluate programs. Because it should be how many people

are we either keeping out of the system, or how much impact are we having on the recidivism rate within the system.

As a highlight within the ministry, we are attempting to provide co-operative leadership in all aspects of the criminal and juvenile system, their liaison in consultation with the police, the judiciary, the private sector, and all levels of government. In this regard, Mr. Chairman, the co-operation that we have had with all the provinces, and the Federal Government in trying to resolve some of these difficult problems has really impressed me in the two years that I have been involved. Under the former Solicitor-General, the Honourable Warren Allmand, he established the continuing committee of Deputy Ministers, which means that the Deputy Solicitor-General, with all the Deputy Ministers from the provinces, get together periodically to try and deal with the bifurcation of the system, the two year rule, and also to save taxpayers dollars through the non-duplication of research projects or experimentation.

As I mentioned in the House the other day, in response to a question, my associate Deputy Minister, Dr. Banman is in Regina at the moment at one of these meetings, in which they will be addressing themselves to, among other things, young people in conflict with the law. But the co-operation we have had from the Federal Government, the staff and the ministries, has been one of complete co-operation.

We announced, and perhaps you would like to focus on that in detail later on, the arrangements we have made with the Federal Government as far as training staff to staff the institutions as they come onstream and also to upgrade the current staff.

So Mr. Chairman, with these brief remarks, I present the Estimates of the Ministry of Corrective and Rehabilitative Services for the consideration of the members of the committee.

**MR. CHAIRMAN:** Resolution 64(a)(2) Salaries. The Honourable Member for Minnedosa.

**MR. BLAKE:** Mr. Chairman, I just wondered if the Minister might, for the benefit of the committee, introduce the panel of people from his department that is here for back-up for him so that we might know who we're dealing with and which areas they are responsible for.

**MR. BOYCE:** Dr. Tavener is the Deputy Minister. I'm sorry, there is one correction in this thing that I gave you. On Page 2, as of Wednesday, Perry Kelly is Assistant Deputy Minister within the Department of Health and Social Development, Ministry of Corrective and Rehabilitative Services. How's that for a title?

**A MEMBER:** I didn't catch that.

**MR. BOYCE:** Perry Kelly is Assistant Deputy Minister. Stewart Hunter is Director of the Juvenile System, and Jerry Dragan is the Director of the Probation Section of the Ministry. Thanks for pointing that out to me.

**MR. BLAKE:** That's fine, Mr. Chairman.

**MR. CHAIRMAN:** Resolution 64(a)(2)—pass; 64(a)(3) Other Expenditures. The Honourable Member for Rock Lake.

**MR. EINARSON:** I wonder if the Minister could give us a breakdown on these other expenditures on this item here, Mr. Chairman.

**MR. BOYCE:** The breakdown of 7(a), the whole thing is — of course we leave my 15,600 until later — the other salaries include a secretary and an Executive Assistant and the expenses relative thereto.

**MR. EINARSON:** Are there any travelling expenses involved in this?

**MR. BOYCE:** Yes, there is Mr. Chairman. Travelling Expenses, Printing and Stationery, Postage of my office, Auto Mileage, Publication and Subscriptions and Postage, Express Charges, and Travelling. Travelling, as I understand it, was 11,000 for the office.

**MR. CHAIRMAN:** Resolution 64(a)(3)—pass; Resolution 64(b) Administration, (1) Salaries. The Honourable Member for Roblin.

**MR. McKENZIE:** I wonder if the Minister would explain to the committee the administration, we're administrating the Child Welfare Act. What other Acts are you administering?

**MR. BOYCE:** No, the Child Welfare Act is under the Minister of Health. There's the Correction Act and the Alcoholism and Foundation Act.

**MR. McKENZIE:** The salaries — this staff that's mentioned in here, are they all functioning out of your office or are they interlaced with the Department of Health?

**MR. BOYCE:** That's a good question. I notice the Member for Fort Rouge said that it was somewhat confusing. As you will see in that book, the staff that operates directly under my ministry is set forth on Page 2. Most of the capacity for financing, payroll and all the rest of that, is in the Department of Health and Social Development, which functions throughout both ministries. The accounting and pay-outs relative to vouchers, purchases and that sort of thing functions for the whole department, so that we don't duplicate staff.

**MR. McKENZIE:** That's all I have at the moment.

**MR. CHAIRMAN:** The Honourable Member for Sturgeon Creek.

**MR. F. JOHNSTON:** Mr. Chairman, just a quick explanation from the Minister. It says, "Administration Services necessary to planning and operation of the Ministry programs." I would

ask, what are the Ministry programs, if that means the other programs that are listed below such as Probation and Parole Services, Care and Treatment, but are there any other programs that are presently going on?

**MR. BOYCE:** I don't know if the Member for Sturgeon Creek was here when I passed out this other document. If you look in the index of this document, you'll see Program Review Unit, Appropriation 97(f). It's on Page 4. This gives you the breakdown of the programs relative to that component, the dollars and the staff man years.

**MR. F. JOHNSTON:** Well, thank you, Mr. Chairman. The programs are listed here. I just would like Probation and Parole Services. That's the next one on the item, so it's basically the the programs that are listed in our Estimates as well.

**MR. BOYCE:** Yes. This is a considerable amount of money, I realize, and one of the direct results of having this capacity in what we hope to put in place in Brandon, the cost of that has been decreased by some \$2 million by having this capacity there. The negotiations that are necessary are quite complex, especially when you get involved with the Federal Government. A for instance is where this capacity is involved right directly at the moment. As you are aware, that the province has entered negotiations to take over the operation of the Public Safety Building as a Remand Centre effective as of the end of the month and this is where senior staff and secretarial help and the rest of them are involved in — it's a small group of people which can be deployed, you know, for this type of a problem as well as do work in development of programs and the rest of it.

**MR. CHAIRMAN:** The Honourable Member for Sturgeon Creek.

**MR. F. JOHNSTON:** That's why I asked the question. These programs that are listed here do have budgetary items within the Estimates but we have \$136,000 last year and an increase to \$194,000 on this particular item and the expansion of that particular area, the Minister has explained one part of the budgetary item as being people who can go in and negotiate and as you say, get ready to move into the Safety Building etc., but are there not more that they are basically doing in this Estimate?

**MR. BOYCE:** Perhaps I could best answer the question for the member by giving a for instance. Part of that increase is a transfer over to the ministry of a couple of people that we used to call school inspectors, so that was reflected in a reduction in that particular department by, I believe it was two staff man years and one of these people has been deployed to work out the relationship between young people who are in difficulty and the school system. Through the past year we have held meetings with the judges and the school superintendents and with other people that are involved, to try and build lines of communications and when we get down to the probation end of it — you have a group of people who are involved in delivering the program and they, you know, see that program goes on as well as they can. If you want to modify that, then you have to deal with the local authorities and to organize this and have it come about is where that increase is allocated.

**MR. F. JOHNSTON:** Mr. Chairman, the Minister may have opened up an entirely new subject here when he says the school inspection is now under his control or two ex-school inspectors work there and they are presently working with, let's say enforcement people, to discuss the problems of youth in your area, I think. What two were they, Mr. Minister, could I ask?

**MR. BOYCE:** Mr. John Bothe and Mr. Al Hellyer.

**MR. F. JOHNSTON:** Thank you.

**MR. CHAIRMAN:** The Honourable Member for Minnedosa.

**MR. BLAKE:** Mr. Chairman, I had an observation more than anything. I think this is a very informative booklet that has been put before us. It would have been most helpful if we could have had it a few days ago, where we might have gone through it and digested much of the information here. It would have been most helpful in questioning the Minister because it's well marked. We know what section pertains to the various items in his Estimates and it would have been most helpful if we would have had this some time ahead of the Estimates being brought in and I just wondered if, I realize that the Minister might not have an opportunity to bring his Estimates in again, but if that should happen, if he could let us have this information a little sooner, that we might have time to study it before we got questioning his Estimates.

**MR. BOYCE:** Mr. Chairman, first of all I apologize to the committee for not having it ready, I just got it the day before yesterday myself, completed. I'm sorry. But to his second point, I don't foresee any change in the administration of the province.

**MR. CHAIRMAN:** Resolution 64(b)(1). The Honourable Member for Sturgeon Creek.

**MR. F. JOHNSTON:** I'm getting the code going and I compliment the Minister on this too, but 7(b) according to the program, Marriage Conciliation Services. Is this something that is new to your department in the past year, or is it something that has been expanded on?

**MR. BOYCE:** Of course, both the Member for Sturgeon Creek and I are completely out of order, we're not down there yet, but in response to your question, the prior administration made some relatively wise decisions. They decided to transfer this component out of the Attorney-General's office over to the Department of Health and Social Development. With it were the conciliation officers



and they are actually administratively responsible to our Director of Probations, Dr. Dragan. It is a little complex in that the administration of maintenance orders are under Dr. Dragan and Mrs. Milne, but the enforcement of it goes back to the Clerk of the Court, Mr. Steer. But the administration of it, the formality of dealing with the people, if you want some details I can ask Dr. Dragan to provide us with specifics on numbers and the rest of it. But the flows of money are dealt with through this component.

**MR. F. JOHNSTON:** Did I understand the Minister to say that the department is concerned with administration orders, such as payments that are coming to a separated couple that the judge has laid down.

**MR. BOYCE:** Well, under the Family Cou t, if people are in some kind of difficulty as far as their marriage is concerned, they go through a process, if you will, and without prejudice I would say that about half of the people who come in contact with the conciliation officers come to some kind of a mutual understanding. It is not necessary to go through the court process. But in the final analysis, for those people who there has to be an adjudication, and an order is made by the court, then the processing, the bookkeeping, the dealing with the people is done by I believe it's 15 staff that are allocated to this. But then if somebody is in default maintenance order, then it goes into the enforcement component which is under the Attorney-General's department. It's a law enforcement aspect.

**MR. F. JOHNSTON:** Well, that satisfies me, that the law enforcement if the person defaults on these moneys then I would say that your department would have to be very concerned at the amount of defaulting that we are getting on maintenance orders at the present time. Sitting in the Family Law Committee I kind of had the feeling that if we could have solved the problem of about 72 percent of the fellows, I think that was the figure, that were skipping — Pete can correct me if I'm wrong, it was a very high figure wasn't it — that were not paying the maintenance that was laid down, we might have solved one of the biggest problems we had in that area as far as that's concerned. I wonder could there be a better sort of a system. He often thought maybe we should be working with the Federal Government to be able to get at them through tax reports or something of that nature. Is there a better way, or a different way we should be doing it, so that we can get these people to pay and not skip. We find that if they even go to Saskatchewan, another jurisdiction, we're out dollars. I realize, Mr. Chairman, I'm straying a bit but it does get into his department and I think it is a serious problem.

**MR. CHAIRMAN:** Order please. The Minister has pointed out that the matter of enforcement does come under the pu view of a different department. The Honourable Minister.

**MR. F. JOHNSTON:** Mr. Chairman, I hope that I can stay in the purview of this department by saying that the department that works on the orders, etc. must be fairly disappointed in the fact that these fellows are not making the payments that this department suggests or has laid down or the court lays down and have they any concern in this respect or any ideas of changing or recommendations to make it better or something of that nature.

**MR. BOYCE:** Well, yes, we are, I would suggest, Mr. Chairman, in order in that the Attorney-General's depa tment being more of a law enforcement component, a number of projects we undertake in conjunction with the Attorney-General's department in that our staff does an awful lot of the work and I share the member's concern. I would just give him — perhaps he could take a look, that's a breakdown of the program itself and the statistics of the number of people who are dealt with during the year. We have reciprocal agreements, I believe, with two American jurisdictions, being New York and California I understand, and in the other provinces and we are currently looking at this aspect of it and in more of a bill collection process — perhaps our colleague from Wolseley can give us some advice in this regard — but it has traditionally been a law enforcement process. Some recommendations have come forth that would be considered more of a bill collection process, which is more effective in some jurisdictions. As I recall it, out of the sums of money that are collected on enforcement of maintenance orders in American jurisdictions, I believe one-third of it is in Minnesota because of the effectiveness of their procedures and we are looking closely at that because I share the member's concern in this regard.

**MR. CHAIRMAN:** The Honourable Member for Wolseley.

**MR. WILSON:** Yes, Mr. Chairman, this is an area that I spoke about last year, of course and had asked several questions of the Minister during the session, but in my experience in talking to people I guess, first of all I should ask the question, what training do these people have? The Minister has mentioned there was 15 people involved in this figure of \$210,700.00. History says there is one director and ten counsellors. Where do the other four people fit in?

**MR. CHAIRMAN:** The Honourable Minister.

**MR. BOYCE:** Well, perhaps staff can advise me, you know, where those people sit in.

**MR. WILSON:** Assuming that it may be 11 rather than 15 . . .

**MR. BOYCE:** It's 11 professionals and 4 clerical.

**MR. WILSON:** Oh, four clerical.

**MR. BOYCE:** All the staff has broad experience and they all have acquired Master of Social Work

Degrees.

**MR. WILSON:** So in other words all these people who are marriage counsellors have a masters in social work? How many people did they interview last year, the eleven experts.

**MR. BOYCE:** I'm sorry I gave the member a copy, it's on the second page of this.

**MR. WILSON:** While we're waiting for the answers to how many couples or individuals they interviewed, would the Minister care to comment on a suggestion that I'm going to make that, what makes these marriage counsellors experts other than their degree, I realize somebody has to make a decision. What would he say to the charge that they are becoming agents for Legal Aid. By that, I mean it seems that people that have come to me and complained have said that they go there with a problem and immediately the marriage counsellor appoints a lawyer to each of them and the danger here of appointing the Legal Aid lawyers so quickly, I'm going to suggest is that because it's fee generating, it's to their benefit, rather than bring the family unit together, to continually throw them into confronting situations in the courts which can never be resolved or reconciliated. I would like to see the Marriage Counsellors bring in Legal Aid lawyers as a last resort, rather than the suggestion that has been made to me, rightfully or wrongfully, that they are becoming really agents for Legal Aid.

**MR. BOYCE:** Well, first, Mr. Chairman, they don't bring in anybody. Anybody in the community who wants to apply for Legal Aid is entitled to apply. Now whether they should have it or not, that's something perhaps we could debate under the Attorney-General's Estimates relative to provision of Legal Aid services. But nevertheless, they themselves don't bring in lawyers. If there is a question of law, then people who are charged with that responsibility, to advise others on legal points, are lawyers. And it's still the position of our society, as expressed under the Law Society Act that, to practice law you have to be a member of the bar and all the rest of it. Even in the Legislature if somebody asks us a legal question, we always say that we are not lawyers and even if the person happens to be, in fact, a lawyer, he doesn't practice law in the Legislature. But I don't want to get off in the Attorney-General's estimates as far as the provision of legal aid is concerned. The Family Court with this component, was established under the prior administration and these people were put in place to try as best they could to deal with people that were having marital difficulties. Of the 6,000 people that were dealt with last year, over half of them did not have legal counsel, they were able to come to some arrangement just by sitting down with the assistance of an impartial person, resolve their difficulties and work out satisfactory arrangements. So that whether people should have access to legal aid is over in the Attorney-General's department.

**MR. WILSON:** Then maybe I had better be a little more specific. My concern is that you say that maybe 3,000 couples or, they may not have all been couples but, a staff of 11 people had a work load of approximately 3,000 or 6,000, whatever. Did they go out or did all those people come to Tuxedo Boulevard, did all these people come to the marriage counsellors or did the marriage counsellors go out looking for business or looking for people with problems? Did they hold meetings in churches and that type of thing and say we're going to be here this week? Was there an outreach program, or are all these people housed, stationary in Tuxedo Boulevard? How are these couples referred to Tuxedo Boulevard if the marriage counsellors remain there, or is there an outreach program?

**MR. BOYCE:** It's a service provided on demand through the courts, Mr. Chairman.

**MR. WILSON:** On demand through the courts, then. Wouldn't it be better if these marriage counsellors could deal with some of these people before they went to the courts?

**MR. BOYCE:** About half of them, as I said earlier twice, they are diverted out of the courts because somebody petitions the court or goes to the court or seeks legal advice, and lawyers themselves are officers of the court so that if somebody contacts a lawyer or files a petition before the court, then they would be involved with these people and as I said earlier, half of them are diverted out of the system by sitting down and with the assistance of a third party being able to work out their difficulties.

**MR. WILSON:** Then I'll give you a particular case involved here because either the Minister is . . . well, anyway, what he could tell me after I say this, is whether in fact, I do believe couples are referred by individuals in the community to marriage counsellors. I don't believe it's just through the courts.

I would like to give the case of a chap I have an extensive file on who came to me very annoyed at the marriage counsel system. He was a fellow who was working for the Provincial Government, had a Masters in Political Science and married a Jamaican girl who was in London, England and brought her over here. She had some language difficulty and could not of course obtain employment and she was given a job as an assistant hairdresser. He had an argument with her about phoning home to Kingston, Jamaica with long-distance calls and she immediately was taken by some people to Tuxedo Boulevard and it was suggested to me that within the space of the interview a legal aid lawyer was contacted and she applied for a certificate and the man, to his great unbelief, was dragged through the courts and divorced in a very quick fashion. He then became so extremely upset with the system that instead of bringing families back together, because of the fact that the marriage counsellors were really, just in his opinion, agents for legal aid, that what the thrust was today was to, rather than bringing the family unit and the home together, the system as it is right now is encouraging, unknowingly, through the participation of lawyers and courts in domestic disputes, in having a separation order filled out and the final result is divorce.

In other words, I'm trying to suggest to the Minister that under this section, Marriage Counsellor Services, that we must try to avoid the introduction of the courts and the lawyers and this to me would be the prime goal, as a layman, of the marriage counsellor. I'm not trying to tell him how to do his job, I'm just expressing an observation from case histories.

To make a long story short, Mr. Alexander began —(Interjection)— well, he began writing threatening letters to the different people involved who caused him to lose his wife. He was fired from his job with the province. Eventually he was picked up and jailed for his threatening letters and his lawyer had him declared insane and he is now a very defeated man. He cannot believe what has happened to him and he blames the system and he feels that he was then kept away from his wife so he couldn't talk to her; he is not a violent person.

These are the tragedies that come out of a marriage counsellor appointing lawyers who have a fee-generating, they have a sole purpose, they are a gun-for-hire, they don't worry about the personalities involved; their only interest is generating fees and I suggest to you, Mr. Minister, that my comments should be taken to these marriage counsellors and asking them for a rebuttal.

**MR. BOYCE:** Mr. Chairman, I think I would be completely out of order if I commented on the judgements of the courts. The Member for Wolseley can comment as he sees fit, but nevertheless, if somebody is divorced as a result of a court action, I'm not going to sit here and second-guess a judge. If a judge has sentenced somebody to jail, I'm not going to second-guess him unless it's through the proper appeal procedures.

The policy of this government is that the most important component in our society is the family unit and every effort is made to try and help people resolve their difficulties. When I say that we have had great success in this, I am not bragging on behalf of the excellent staff that we have in place in this component. They resolve over half of the difficulties without going through the court process.

**MR. WILSON:** Would the Minister care to comment on a statement that is made here which in my opinion leads to a great deal of power being put in the hands of a civil servant. It says, "Where the custody of the children is contested, to ensure that the person best able to meet the ongoing needs of the children is awarded custody." Wouldn't this be a contradiction because on one hand the Minister says he is not going to second-guess the courts but here he is saying that the influence of his staff's recommendation has a great bearing on what the court may decide. Doesn't this take away from the responsibility of a judge who has years of experience and who, if we are going to have any finality to these things, has to make a decision?

I'm worried about the possible biases that might happen if you have a woman social worker or for that matter a person who has their own particular bias and is given this power to be able to decide where children of separated families go. To me, I would be very concerned. Does this really mean these workers, these marriage counsellors, have that power?

**MR. BOYCE:** Well, the member answers his own question when he says that the judge has the power to decide. As far as who he solicits advice from, it may be a social worker, it may be a probation officer, it may be a concerned individual. They solicit advice from many areas relative to any particular case. There is a *cause célèbre* in the newspapers at the moment relative to the placement of some children. These decisions are most difficult. I don't say this, Mr. Chairman, through you to the committee, to curry favour with the judiciary, but nevertheless these men are but human beings and they will err. As Sirica said, "I may err, but I'm never in doubt."

We have to, in my judgement, in my view, at least in this body, support the judiciary process as we understand it, so that who the judge may solicit opinions from, that is his prerogative. The function of the courts is that they draw on many people.

If I just may, Mr. Chairman . . . I don't know if you are familiar with how probation started in North American in the first place, and this is somewhat related to the point that is under review. An individual went to a court in Massachusetts and said, "Your Honour, I think I can help this man if you don't send him to jail."

For the rest of his life, that man dealt with over 2,000 individuals because he worked up a relationship with the court that there was trust, that when he offered his opinion to the court, the court believed him. He said, "I think I can help this person." He made mistakes but nevertheless he dealt with 2,000 individuals. "Yes, I can help; I think I can help," or "No, I can't help." And this is the kind of function that takes place before the courts, through the probation officers, through the conciliation officers.

I ask committee members to remember that these are conciliation officers. Many people hang up shingles in the communities calling themselves marriage counsellors.

**MR. WILSON:** I wonder, possibly the Minister misunderstood or what, but when I talked about the 3,000 couples or the 6,000 people, he mentioned that these were people referred by the courts yet on Page 21 it says, "Assistance to persons who seek counselling without court involvement," and it says, "pre-court counselling." So wouldn't it be a fantastic saving to the tax-payers if we can avoid these situations, going to the court system which of course is a staging where there is a lot of cost involved, not just the court cost, the witnesses, the judge, the lawyers and everything else? Shouldn't more

evidence be put on pre-court counselling and without court involvement by the marriage counsellors so that out of the 6,000 people you deal with, maybe only 400 would end up in court. To me, that would justify the program and I think the Minister should be congratulated if he has any figures which . . . how many of the 6,000 ended up in court?

**MR. BOYCE:** Perhaps I should give a stipulative definition of a court. Probation officers are officers of the court, bailiffs are officers of the court; defence attorneys are officers of the court; prosecution attorneys are officers of the court; judges are officers of the court. All these people are officers of the court. So that when I refer to courts, I refer to any component of the court system. So that if somebody goes to a probation officer, they are talking to this man in his capacity as being an officer of the court; that they don't go through the actual sit down with a judge and that part of it, that's part of the court process.

**MR. WILSON:** Then of course the wording here is misleading because it says, "Without court involvement" and "pre-court counselling." I assumed that . . . we won't get into that, the Minister has explained it.

**MR. BOYCE:** I'm glad the member points that out to me, Mr. Chairman. I agree with him that it should be worded a little more specific than that because of the definition that I have given him, you're absolutely correct.

**MR. WILSON:** I wondered what these marriage counsellors do where young people come and want to get married; do they have an outreach where they go and visit these parents who have refused to give them permission to marry? It says here that when young people seek permission to marry, they try to counsel these people. Do they try to counsel them in or out of marriage? Do they interview the parents? What is their role?

**MR. BOYCE:** I don't know if I would be completely out of order by answering the question that the member wants answered by giving a personal experience. When somebody came to me and asked me what were the problems involved in becoming a rabbi, I tried to best answer his question relative to him. I happen to be a Christian by personal persuasion, so that when somebody is functioning in a "professional manner" it is incumbent upon him to try to give the best possible advice to that individual in the circumstances in which they find themselves.

So I can't answer that question any more than to give the generality of it because with one individual it may be in their professional judgement the best advice or best involvement to say "yes." In another situation, it may be "no." Professionalism is a question which is and has been under review for quite some time as to how it serves our society. When a person is functioning as a doctor, what should we expect of him? So what should we expect of a social worker in a particular situation?

So I really can't answer the member's question any more specific than that because it would have to be relative to a specific case.

**MR. WILSON:** Could I ask the Minister, does he know if these marriage counsellors go out and visit the parents or is their role . . . as I say, I realize each case, but let me just be specific, do they go out and interview the parents when the parents have refused permission to allow them to get married?

**MR. BOYCE:** I would have to suppose, Mr. Chairman, that in some instances they would.

**MR. WILSON:** Then I wanted to talk to the Minister, he suggested that the enforcement of these maintenance orders have been given such low priorities by some officials that we have to look to other means to collect these maintenance orders. He suggested bill collectors and of course in Manitoba that would mean that you would get a very poor percentage of results because of the consumer protection laws and the fact that Manitoba is a debtor's haven. However, I do think if there's something, if the Minister feels that taxes are important to collect, and municipal government have the right of seizure under taxes, if they could give the right of seizure for maintenance orders, then I think you could enforce them. In other words, if the runaway spouse or the father might be driving a big Cadillac and live in a penthouse full of furniture, I think that he would certainly obey the maintenance order if he was confronted by the right, either through the court bailiff or through a private bailiff, the right of seizure.

This, to me, would hit home. There's nothing like hitting the pocketbook to get people to pay their maintenance orders.

**MR. CHAIRMAN:** Order please. The time being 12:30, I am leaving the Chair. The Honourable Member for Lakeside.

**MR. ENNS:** If I could just, by way of notice through you, Sir, to the Minister and his staff, indicate that among other information that I would like to solicit is the populations in the various correctional institutions as well as the rehabilitation camps as listed on Page 30 of the report. Perhaps just have it available. Thank you.

**MR. CHAIRMAN:** The Committee will stand recessed until 2:30 this afternoon.

ESTIMATES — HEALTH AND SOCIAL DEVELOPMENT

**MR. CHAIRMAN:** Order, please. Last evening we completed Resolution 62 but inadvertently I did not call the motion for the passing of the item in whole. So I will at this time do that. Resolution 62—Resolved that there be granted to Her Majesty a sum not exceeding \$81,747,300 for Health and Social Development—pass.

I would refer honourable members to Page 32 in their Estimates Book. Resolution 63 Fitness and Amateur Sport (a) Directorate (1) Salaries \$91,000.00. The Honourable Minister of Health and Social Development.

**MR. DESJARDINS:** Mr. Chairman, if I could have the attention of the members of the opposition for a minute I'd like to make a suggestion. I think that if we are going to have a complete debate on fitness and amateur sport there is other information that is not provided here. For instance the revenue to the department from the lottery and what is being done with this lottery. So I wonder if we could start by having what we have in front of us in the Estimates and then the revenue from the lottery. I'll distribute some sheets, some information. And then after we finish what is in the Estimates, this resolution, we can go onto anything that deals with the Advisory Council on Fitness and Amateur Sports, the Manitoba Games, the Refit and Interdepartmental Committee.

So if we could try to follow this carefully on the administration, and so on, and then we could have . . . I'll have some information that I'll distribute.

**MR. SPEAKER:** Resolution 63(a)(1)—pass. The Honourable Member for Crescentwood.

**MR. STEEN:** Mr. Chairman, perhaps the Minister might give us a statement or bring us up to date on 6(a) and I believe that is where the funding for the Summer Games at Neepawa were last year and he perhaps might tell us the successes of the Games and if they are going to be carried on in the future and if so will they carry on with similar sports activities that they had at the Neepawa Games and just bring us up to date as to what the future of those games are.

**MR. DESJARDINS:** Mr. Chairman, if my honourable friend had been listening I suggested that this is not the item. It's not covered under this item and I will discuss this and give him the information after we finish that part of the Estimates where I'll give you the information on the revenue from the lottery and that's where it's from, from the lottery revenue, and then any question, we'll discuss the Advisory Council on Fitness and Amateur Sports, the Manitoba Games, the Refit and Interdepartmental Committee. This is only the salary of the staff and the expenditure to run that, and then when that is passed, the Games development, I'll explain that and give you detail on that if you wish.

**MR. BROWN:** I wonder if the Minister could tell us how many people are in the staff at the present time.

**MR. DESJARDINS:** Mr. Chairman, I don't mind at all but at the request of the Leader of the Opposition we broke that down and we gave everybody in the House the sheet and now you know we're going through that again. That's fine. That's the right of the honourable member. There are six people here. They include the director, the assistant director, two games consultants, one administrative officer, and one secretary.

**MR. CHAIRMAN:** Resolution 63(a)(1)—pass; 63(a)(2) Other Expenditures \$99,600.00. The Honourable Member for Crescentwood.

**MR. STEEN:** Mr. Chairman, again I'm somewhat confused because the Minister has sort of crossed us up and limited us in our questioning because he has asked that we leave certain things until he has brought in the financial aspect of the funding of various programs. My colleague, the Member from Rhineland, asked about the numbers of persons involved in this department. Do the various recreational consultants throughout the province come within this particular aspect of this department.

**MR. DESJARDINS:** Mr. Chairman, I don't know why my honourable friend could be confused, and I am not trying to throw a curve at him. This is not the item. We have a method of proceeding in this House if we are going to have any decent debate. I'm just suggesting that we follow this very closely, and then the information on Games, and on the other things will come out.

This is strictly the six people at the directorate, and we are on number two now, other expenditures, this is to run that office. Strictly administration.

**MR. STEEN:** Mr. Chairman, perhaps the Minister could outline some of the services that are provided by the directory and some of the sports organizations that have been taking advantage of it in the past year.

**MR. DESJARDINS:** Well I guess we are going back, Mr. Chairman, to salaries. I thought we had passed salaries. All right. These people liaise with the provincial sport associations and national sport agencies including Sports Canada, Coaching Association of Canada, Canadian Olympic Association, Canada Games Council, The 1979 Canada Games Society in Brandon, etc., develop and implement provincial and interprovincial games programs. These are the six people that I

mentioned.

**MR. CHAIRMAN:** Resolution 63(a)(2)—pass; 63(a)(3) Games Development Grants \$144,000.00. The Honourable Minister of Health and Social Development.

**MR. DESJARDINS:** On this item I want the members to make sure . . . It's made up of three . . . I think it is the 1976, and 1978 Manitoba Games. That is to assist in preparing for these games. There is \$25,000.00. There is a 1977 Canada Games in Newfoundland. There is seventeen sports associations. That is \$34,000.00. And there is also an item under this of 1979 Canada Games Brandon to seventeen sports associations for \$85,000.00. Now I would like to say that this was printed before there was other moneys available to do this and this will be a transfer. I'd want the members of this House to know that this \$85,000, I have the permission to transfer it to Fitness, for fitness programs, because the budget was quite low there and I will. But this is not taking anything away from the seventeen sports associations that will participate in the Canada Games at Brandon. That will come somewhere under the lottery and I'll explain that when I distribute the sheets showing the revenue. So this should be \$144,000 less \$85,000.00. It should be \$59,000 under that.

**MR. STEEN:** The Minister mentioned \$25,000 for the Manitoba Games. Can I ask the Minister at this time as to what is the future of the Manitoba Games. He did mention Dauphin the other day but can he go on into some more detail on the future of them. I'm not talking about the financial aspect. I'm talking about are they going to be continued on every second year, and what are their anticipated successes.

**MR. DESJARDINS:** Mr. Chairman, for the third time, I will discuss that very fully in the proper time. This is strictly funds to assist the provincial sport associations in their preparation in participating. This is not the financing of the games or where the policy of the games will be determined. I will, there is no doubt, I repeat I give assurance, I will give full coverage to the Manitoba Games and entertain any questions that the member might have.

**MR. STEEN:** Well then I have a question to you, Mr. Chairman. Could you tell me when the Minister, at what item will he bring that in and what item can we question him on it because it won't be long before we'll be off the item altogether and he'll say now we're on the Minister of Corrective Services budget and it's too late to ask a question.

**MR. DESJARDINS:** Mr. Chairman, when we started I suggested to the members. There was nobody who seemed to be against that. I give my word to the honourable member that before we leave Fitness and Amateur Sport he will have a complete report.

**MR. CHAIRMAN:** The Honourable Member for Fort Garry.

**MR. SHERMAN:** Mr. Chairman, just to clear up my own confusion, I must say that I share the confusion of the Honourable Member for Crescentwood now. Is the Minister saying to us that we cannot ask any of these questions until we get to his Salary item? All right. Then the answer we want, Mr. Chairman, is: Would you name the resolution, the vote, and the item that that Member for Crescentwood can ask his questions under?

**MR. DESJARDINS:** Mr. Chairman, for the fourth time, there is a certain amount of money that comes in from the lottery that is not incorporated in this at all. I will give the added information that we have never received in this House before. I will pass out the information. That is something that I said before we started to make sure that we have a thorough debate on everything and that will come as soon as we finish this, before we pass motion 63, when we finish (c), I will give the information, we can discuss the revenue of the lottery, just the revenue part of the lottery to the department and I will explain where these programs come from on that. There is quite a bit of money that is not, if I don't do this that will not be accounted for. We will just be looking at what is in the Estimates here and then I could get away without reporting on the lottery or what we are doing with the lottery money and I don't think that's fair. I am trying to be helpful. I am not trying to hide anything at all.

I took it that my suggestion was accepted. If not, fine. Ask your question anywhere but I am not going to jump from one to the other. I will answer it in proper time but I will answer all the questions or try to.

**MR. SHERMAN:** That is acceptable up to a point. I recognize that the Minister is putting it in the spirit of being helpful. I am not challenging that but the help isn't getting through to us on this side of the House. I want to know what particular item . . . Is the Minister telling me that we can ask these questions under 63(c)(3)? If so, that's fine, but just let's know what item because otherwise it is going to go by and we will never get the questions asked.

**MR. DESJARDINS:** It won't go by. It was a suggestion that I made to be helpful and in fact I took the trouble of listing the things that definitely would be mentioned under that, would be studied. First of all I will distribute sheets to everybody in the House on the revenue from the lottery to this department, to this branch, and then we will look at the money, we will look at where the money was spent, which was never reported in this House before, not officially. We will go with the money that is being committed and what is left, what we will do with that, very thoroughly, and I will try to answer all the questions and then — except when I say the lottery, this will be done under my Salary which I was told we will discuss lottery — then I will give the lottery in general, but now I am dealing with this department, all the money from the lottery goes to Fitness and Amateur Sports. It is not in there. I

want to report fully on that and I will distribute the sheets and then on this I would want to talk about the Advisory Council of Fitness and Amateur Sports, that is not covered in there, I would like to talk about their part in a partnership of the Corporation A that has a revenue on that. I would want to report fully about the Manitoba Games, past and future, and the Refit Program and the interdepartmental committee. Now you know if this doesn't meet with your approval, you can make another suggestion. —(Interjection)— Yes, but I said that when we opened. I promise you that everything will be discussed.

**MR. CHAIRMAN:** The Honourable Member for Mouris.

**MR. WARNER H. JORGENSON:** Mr. Chairman, I am not sure that all of the confusion exists on this side of the House. The Minister has just told us a few moments ago that before we get through the item on Fitness and Amateur Sports, we will have the answers to all of our questions, and that he is going to bring in the lotteries item before we complete this particular part of his Estimates. And yet there is no place in the Estimates that permits him to do that. When we get through Fitness and Amateur Sport, that is, Item No. 63, we will be going down to Item No. 65 which deals with the Manitoba Health Services Commission, so that means that there will be no discussion, or at least no proper way that he can bring a discussion on the Lotteries Commission before the House until we get through the first item and that could be several days hence, depending on how long it takes to discuss Item No. 65.

Now if the Minister wanted really to be helpful and his department wants to be helpful, then they would include the lotteries item in Item No. 63 or add another item so that a discussion on lotteries can take place on an item that is specified in the Estimates. As it is now, the only opportunity that we have is on the main item when the Minister's Salary is being discussed, but that won't be until Item No. 65 is discussed, which is the Manitoba Health Services Commission. So what will happen whether the Minister thinks so or not, what will happen that there will be a very clear distinction between the discussion on Fitness and Amateur Sport and then those areas that come under his jurisdiction insofar as they apply to lotteries. In the interval there is going to be a discussion on the Manitoba Health Services Commission and what we would much prefer is to discuss this item as one item rather than the separation that is going to be necessary as a result of the way that the Estimates are being structured.

**MR. DESJARDINS:** I certainly concur with that. I think it would be kind of ridiculous to jump to the Commission and then come back to that. Now my suggestion, and I rely on my honourable friend who knows the Rules of the House much better than I do, now this thing was prepared in a certain format. I don't think that I can ever be accused of not discussing the thing. I remember when I started here, the Manitoba Health Services Commission was passed in about five minutes and all the years I was in Commission we gave all the details, we opened it up. Now my suggestion and if it can't be done, well then I am open for any suggestions, my suggestion was this, that we go ahead with Fitness and Amateur Sport, (a), (b), and (c). We have (c)(1), (c)(2), and (c)(3). Now before the Chairman gives that long motion of a sum to be voted for Resolution 63, before that is passed, once we have passed (c), then we open it up immediately after that because it will be . . . Is that possible?

**MR. JORGENSON:** No, that is not possible, Mr. Chairman' because according to our rules, the last item that is discussed is the Minister's Salary and that has to be at the completion of the total set of Estimates. That is the only time that it can be.

**MR. DESJARDINS:** No, that is not what I mean. If you look at your page, we are on Page 32 and that is Resolution 63, and 63 is composed of (a) Directorate, (b) Administration Centre, (c) Fitness. We would go through (a), (b), and (c). When we finish (c)(3), before the Chairman would say that we vote a sum to Her Majesty, Resolution 63, before we pass that, before we leave that, then is where I thought that we could go ahead with this.

**MR. JORGENSON:** According to our rules, Mr. Chairman, that is not possible. You must finish the Minister's Estimates before we can get down to go back to the main item.

**MR. DESJARDINS:** I don't think my honourable friend understands.

**MR. JORGENSON:** . . . because the lotteries can only be discussed on the Minister's Salary.

**MR. DESJARDINS:** Revenues to the lottery go directly to this department.

Well then, all right, if this is impossible, because I certainly want to be helpful, could we discuss (a) and (b) and between (b) and (c), before we start (c), bring in this thing?

**MR. JORGENSON:** Mr. Chairman, the House is the master of its own course and if the Minister wants to discuss the question of lotteries at the end of these items, then of course we will be agreeable to that but that would not preclude us from going back to the first item after all the Estimates are completed.

**MR. DESJARDINS:** My suggestion that I tried to make earlier that we proceed with 63, clause by clause, section by section, but before approving 63, then we would bring — I don't want any misunderstanding — part of the lottery, only the lottery, the share that comes to . . . I have two responsibilities, the responsibility of the money that is earmarked, that is kept for this department, we would discuss that. Then we go to Minister's Salary, then it would be a debate on lottery. But this, I am

just talking about these programs. That is all I was trying to do.

**MR. JORGENSEN:** That can be done with the consent of the House and we are perfectly prepared to allow that to happen but I think to facilitate the passage of those Estimates in their proper order, it would be appropriate to have an item in his Estimates dealing specifically with that subject and more particularly, attached to the Fitness and Amateur Sport item so that we can discuss the whole thing at once.

**MR. CHAIRMAN:** Order please. Just so that the Chair is clear on what the intent of the House is, that prior to calling Resolution 63, which is in the sum of \$1,044,200 for Health and Social Development, before the Chair calls the passing of that motion the item that the Minister has been referring to, the grant money from the lotteries which don't show in the general revenues — is that my understanding?— and so therefore is not within the Estimates Book here, at that time, before the Resolution is called the discussion of the grant money will be made here. —(Interjection)— Fine, as long as everyone is in. . . The Honourable Member for Crescentwood.

**MR. STEEN:** Well then, Mr. Chairman, perhaps we might be wise if we just pass everything down to 63(c)(3) and just sat back and waited for that report because it appears that that report as to where the moneys are being spent is rather important in our questioning, that's concern (a). My concern (b) is that we are handed the report sometime later this morning. I trust that was when he was intending to give it to us and then he will expect that we will absorb it all in five minutes and be able to ask questions.

**MR. CHAIRMAN:** If the honourable member wishes to move an item there is a section within our rules to do this. Now is the honourable member suggesting that we pass this item? I don't think he really means that. Order please. Order please, so that the Chair is clear here. Now I don't want to curtail debate. I think that the way we are proceeding and what we have suggested — and I don't think that the Honourable Member for Crescentwood is quite sincere when he says that we should just pass everything without any discussion — because I think there should be discussion on these various items that are before the House here. I will call them in rotation. But if he wishes to move a motion I suggest to him that there are procedures and a time limit. The Honourable Member for Fort Garry.

**MR. SHERMAN:** Mr. Chairman, I understand the operating procedure now for getting at the examination of the revenues from lotteries that go to fitness and amateur sport but that doesn't encompass everything in the area in terms of games development grants. There is an item for games development grants in front of us right now and I don't want to put words in the mouth of my colleague, the Member for Crescentwood, but I thought he had a question related to games and games development grants that was not limited strictly, Sir, to the revenues coming from lotteries. If that's the case we're on the item now where that can be examined.

**MR. DESJARDINS:** The item is funds under the department, consolidated funds, to help the sports to get ready for these games. . Now the first as I explained the \$85,000 will be transferred to fitness, so therefore the amount in front of you is now \$59,000. There is \$25,000 for the twenty sports associations that did participate, and that's the final payment in the 1976 Manitoba Games and the first part of those participating in 1978 Manitoba Games in Dauphin. That is not running the Games that is just money to get ready for the games to the associations; a direct grant to the sports associations.

**MR. CHAIRMAN:** The Honourable Member for La Verendrye.

**MR. BANMAN:** Thank you Mr. Chairman. A number of times I think, it has been brought up in the House and it was brought up last year. One thing that concerns many of the members is that we listen to the Minister of Education speaking about the staff that he has with regards to trying to develop fitness and sports activities with regard to the Department of Education. We have the Minister of Recreation who has people on his staff also involved in the fitness aspects, also in the recreation aspects and then we have the Minister of Health who is also responsible for Fitness and Amateur Sport. I'm wondering if the Minister would like to comment on that briefly. We feel and I think many people feel that there is probably a duplication of services here and couldn't all this be put under one umbrella and one Ministry and in that way, maybe cut down on some of the costs and maybe have more co-operation between the three different agencies and the three different ministries.

**MR. DESJARDINS:** Mr. Chairman, the Department of Education is one thing. There is no duplication, I think, anywhere. You have a certain amount of money that is spent in the schools for Fitness programs. Now as far as responsible for fitness, it is not the Minister of Tourism, Recreation and Cultural Affairs, it is the Minister of Health. The Minister of Tourism, Recreation and Cultural Affairs is responsible for community recreation. Of course we have to work together and we're setting up an inter-departmental committee with these three Ministers and different directorate in the department. Now the Amateur Sports, we had no directorate of fitness. The amateur sport directorate which was independent, separate, under Tourism, Recreation and Cultural Affairs, because the push is, the word sports for fitness, the good life, so the directorate was transferred to Health in 1975 and



fitness was added so that now it's the Directorate of Fitness and Amateur Sports. We find the equivalent also under the Federal Minister of Health and there are some provinces that are going in that direction. The emphasis will be organized sports and sports for fitness. Now as I said we are always working together. In the Manitoba Games and so on we work with the community recreation people, the staff. They are also on the staff of the Games Committee and there is no duplication. And there wouldn't be any money saved on this at all. I think the direction that the government wants to go is more fitness programs and preventive programs.

**MR. BANMAN:** Thank you Mr. Chairman. I also would like to at this time ask the Minister several questions. I posed several questions a week ago with regard to the administrative centre for sports — (Interjection)— Next session, thank you Mr. Chairman.

**MR. CHAIRMAN:** The Honourable Member for Crescentwood.

**MR. STEEN:** Perhaps I can, at this time, have a discussion with the Minister on Games Development and we'll leave the word grants off. So we won't even bring a dollar and cent aspect into it at all. He made the announcement in the House the other day about the Games will be in Dauphin. Do I understand him correctly, did he say, '78 or '79? The year that they're on.

**MR. DESJARDINS:** 1978.

**MR. STEEN:** 1978, so therefore, Mr. Chairman, are we led to believe that it is the hope of the Minister and the government that these games will be held each or every second year from here on in in the future? And is the Minister hopeful that they will usually be held in a rural location where some facility upgrading can be done in conjunction with the Games. We have the Canada Summer Games in Newfoundland this year and then there'll be the Canada Winter Games in Brandon. Now the provincial government is into a Summer Games program on our own as a province. Will we, at some future time, have our own Winter Games as well? And another question relating to the Summer Games is that there were some thirteen sports that were participated in at Neepawa last year. In some of them the participation was excellent and the various regions within Manitoba fielded excellent athletes, yet in some of the other sports, for example, adult softball, certain sections of Manitoba couldn't field a team that was anywhere competitive with other areas. Perhaps adult softball would be an item that he might exchange for another sport. I'd just generally like to get some comment from the Minister as to where he can see Manitoba Summer Games going in the next five to ten years, not from a dollar and cent point either.

**MR. CHAIRMAN:** Resolution 63(a) (3)—pass; 63(b) Administration Centre for Organized Sport (1) Salary \$117,800 —pass; (2) Other Expenditures. The Honourable Member for Crescentwood.

**MR. STEEN:** Okay, under the Administrative Centre for Sport, it mentions in the Minister's report that he has 12 full time persons, an Executive Director and other persons. I asked the question earlier and he said I was in the wrong section when I asked him about Recreation Directors throughout the province and where are they located. Perhaps this is the department that he could answer that question in.

**MR. DESJARDINS:** Mr. Chairman, if we are talking about recreational directors in the areas across the province, that is community recreation under the Department of Tourism, Recreation and Cultural Affairs. If we are talking about sports co-ordinators . . . — (Interjection)— this is strictly the administration centre not the recreational directors across the province.

I might give the information but first the administration centre, the salaries under (1) is for 13. There is a staff of 13 and that provides for a manager, an accounting clerk a switchboard operator, 7 secretaries and 3 printshop personnel. These are people that are attached to the centre but working in general, not only to one sport or to a group of sport organizations. That will be under financial assistance and other expenditures, especially financial assistance.

**MR. STEEN:** A question through you, Mr. Chairman, to the Minister. This sports administrative centre, do people such as a man by the name of Neville that was brought in by the volleyball people and basketball now as a full time person here, do these people use this facility as a back-up. I'm sure that their salaries are paid by that particular sport and not by the government but can the Minister tell me as a sport acquires an Executive Director, how does that Executive Director in sport work in relation to the admin centre?

**MR. DESJARDINS:** Well, the Administration Centre is to facilitate the working of the different sports. It was started when there was nothing at all. I would imagine that it benefits more the smaller sports, those that cannot afford full time personnel. There was the staff that I'm talking about serving the whole centre and then a co-ordinator. There were grants to the sports organizations paying a co-ordinator. And a co-ordinator usually was working for a number of sports, five or six. I don't know how many, seven. What is it now? It has gone to thirteen has it? Yes, there are ten groups now and there are thirteen individuals all together. Now if somebody, if the sport wants a full time, they will get a grant full time but they will pay the rest of the salary and of course the facilities will be there.

Now as far as printing and so on, they are given credit. They get this credit. The credit is based on membership and also if they are working only in the City of Winnipeg or all across the province and utilization and programs and so on. And when they are finished with this then they must pay for the

service. That is the first start. Now there is co-operation with everybody. There has been the Sports Federation that started some programs. They have had some people working there. They are working there, but they are paying for their service but they are using some of the facilities and also O'Keefe Foundation I think. And by the way I might take advantage of this to say that I don't agree with Frank Syms at all. I would like to see these people being able to participate. I think that they do a very good job and I'm not against taking their money. I don't think it's dirty money. These people also are in the Centre.

Now the Centre has had growing pains. It started with nothing at all. We needed larger facilities. There is more demand made on the secretaries and so on. Of course we've got to go along with the Budget that we have. The Budget has been somewhat increased. One / of the first things that I have asked the new advisory council on Fitness and Amateur Sports is to have a very good look at it, to discuss with the co-ordinator, to discuss with the different associations. I did that last year. I met in Gimli with all of them for a weekend. And then, to recommend to the government if we should continue, if we should try to put more emphasis or less emphasis on that. As you see the total cost is \$629,000 for something that we didn't have at all a couple of years ago.

Of course, you know, more service creates more membership, more programs; more programs, more membership, demands more service and it's a circle. It has been difficult at times because some of these people were hard-pressed but this is something that will have to be ironed out with the money that we've put in. We have to stay within the Budget and if this is not satisfactory, if it's not enough well then the sports bodies will have to pay the difference.

**MR. STEEN:** In the Minister's annual report it mentions that the Manitoba Amateur Hockey Association and the Curling Association and the Technical Directors of Basketball and Skiing are now located in this admin centre. I know the Minister has had a long association with the Manitoba Amateur Hockey Association. They were previously tenants at the Winnipeg Arena and my question to the Minister is that by moving over to the Sports Admin Centre are they better off rent-wise? Have they more space for the same dollar that they would have paid elsewhere? And are they utilizing this back-up service, like the printshop and the various full time personnel that the Admin Centre provides for other sports?

**MR. DESJARDINS:** They are not treated any differently than anybody else. As far as a better deal, I don't know. I imagine they wouldn't have moved if it wasn't a better deal. The grant to a singlesport, the people that have their own co-ordinator is \$3,600. This is what they would receive and the other group of sports, then the grant is \$11,600. Now these people are definitely, the MAHA, participating. The services that they receive, both the Curling and the Hockey would be quite large because there is a lot of membership in those two associations' that would be roughly \$5,000 of services they would get. That's not including rental and that's not including that \$3,600 to a single sport co-ordinator. This is services, such as printing shop and secretarial work and so on. And that's not paying the cost of the administrator, of the manager nor the switchboard operator and so on. This is direct services they would get.

**MR. STEEN:** Two further questions along the same line to the Minister. The Greater Winnipeg Minor Hockey Association which is part of the Manitoba Amateur Hockey Association, does his department give any moneys to the Greater Winnipeg separate from the Manitoba Minor Hockey Association? That is question A. Question B is that the Ladies' Curling Association is not part of the Manitoba Curling Association, do the Ladies' Curling Association get any support or assistance separate from the Curling Association which is the men's group.

**MR. CHAIRMAN:** The Honourable Minister of Health and Social Development.

**MR. DESJARDINS:** First of all, I would like to make a correction. That \$5,000 includes a nominal cost for the rental, that's part of the rental and I can't give you the exact amount.

No, we do not, we haven't got that kind of funds that we can start breaking down and go in different groups in an association. We deal only with associations. There might be different programs that might go up now . . . as far as the ladies which are separate in curling. The hockey, we only deal with the MHA although we'll have to look at that because I am told that the MHA does not represent all the leagues and hockey players in this area and we certainly will have to look at that. If there can be any accommodation for them to work with these people and I am very sorry they that they saw fit not to let one of the teams from that outlaw league, I don't know exactly the name of the league in Winnipeg, I think they had a chance to go to a tournament and that was refused, it wasn't sanctioned, so there is no doubt that we are not going to butt in to that. We don't want to run hockey, it is not our business but if there is a large enough group that is not funded then we'll have to look at that in the future. As far as the curling, the ladies' curling, there have been program support but not this kind of support because they are not part of the administration . . .

**MR. CHAIRMAN:** Resolution 63(b)(2). The Honourable Member for La Verendrye.

**MR. BANMAN:** Thank you, Mr. Chairman. The Minister a few minutes ago mentioned that there were certain growing pains and problems with regard to the Administrative Centre for Sport . . . I and I would like to ask the Minister at this time understand that last spring there was a bit of a problem with

morale as far as the secretarial situation was concerned and that very same problem was being experienced just a month ago. I am wondering if the Minister has undertaken any corrections, trying to correct the problem that existed there with regard to the secretarial pool.

Another question that I have is that some of the sports groups that are involved in receiving services from the Administrative Centre for Sports complained that they are not receiving the type of service that they feel they should be and I wonder if the Minister could also comment on that.

**MR. CHAIRMAN:** The Honourable Minister of Health and Social Development.

**MR. DESJARDINS:** Mr. Chairman, I did state that we are looking at the whole thing, that we have had our director and his staff in cooperation with the Advisory Council on Fitness and Amateur Sport who will discuss this with the coordinator and the sports to see what could be done. I am also saying that there will always be a limit. We have to live by the budget. This is not the lottery money. This is directly from the funds. It might be that if the people that we provide, that we pay for, and as I say, this is quite a large sum of something that was only started a couple of years ago, we're now up to \$629,000, that if the secretaries are overworked and so on, they won't be too happy. This is something, that we can offer services but the association, if they need more service, or if they are not satisfied with the service, if they feel we should give more, I guess this will never change. People will always want more. We have seen that in day care, we see that in every program that has gone through in this House. There is no way that you can satisfy everybody. You try to provide and bring your programs up together, they are free to hire more people amongst themselves or independently. This is something that as I say, that two years they didn't have at all.

Besides that, we've had something that might contribute to this. We happen to have a change in personnel, about four at the same time and that didn't help a thing, including we were in the process of reorganizing the new directorship, not reorganizing but organizing the new Directorate of Fitness and Amateur Sport and we had an assistant director and so on that just came in a few months ago and so on, and things are looking better now. But we will definitely be taking a close look at this to see what we can do.

But I want to say to my friend that probably next year, if he is occupying that bench and if I am here, it will be the same thing, that they will probably want more service. We've got to go along, I've got to fight it here to get more money and we have improved some, probably not as much as they would have liked to. As I say, we will have to determine if we continue this, if we give more of a priority on this. You know there are some people that think this is the greatest thing and other associations that had the means of operating by themselves would have much sooner said, "so 'Give us the money direct' we have a responsibility to see the things grow together, that all sports should receive some help and this is what we are trying to do.

**MR. CHAIRMAN:** The Honourable Member for La Verendrye.

**MR. BANMAN:** Thank you, Mr. Chairman. I have also had some complaints from smaller organizations which have expressed concern about the amount of administration taken out of their grant. For instance — and I will just pull some figures out of the air — an organization that might be getting \$3,000 / from the government as a grant, then when you add up its share of the secretarial pool, the telephones, different things, they end up with very little to promote certain amount of their programs. And I am wondering if the Minister has had the same type of complaints from the smaller organizations and if there is anything that the Minister is contemplating doing about that particular problem.

**MR. DESJARDINS:** We can't have it both ways. If there is an Administrative Centre, if there are costs that have to be borne, they have to be paid. So you make an allowance for the groups, and then you take approximately 28 percent, whatever the cost is. And that's just it, it might go higher than that if they decide that they want less grant and want more secretarial to do exactly what my honourable friend was saying because they are overworked, maybe the morale is not good, then there will be more money going from the top, but they are getting service for that. You know, it is not something that . . . the rental is an important thing. They don't pay much rental. That's part of the credit' and the staff that are there, the printing and so on, that is service. I guess my honourable friend is saying, well pay that and still give them the same kind of grant. When we have the money, we will. In the meantime all the money that we have in this is \$629,000 and it goes all to the administration in grants and in administering the Centre

**MR. BANMAN:** I think the point that some people are making is, for instance, when a certain organization gets \$5,000 and they have \$25 taken off for the administration of sports group that is run by the government . . . okay, the government first gives a group \$5,000 and \$2,500 is taken back for services which the Minister has explained. But it's a government agency that's once again getting that particular funding and the only point I am trying to make is that when the list comes out and it looks pretty good that these people are getting this kind of money almost half of it very often is coming right back to another government agency.

**MR. DESJARDINS:** Mr. Chairman, that's ridiculous. The government has no concern about this

except trying to help the sports group. Now we put in the pot everything that it is going to cost for the Centre including the staff that works for everybody, that's service to them and then we divide the rest. Well, that's bookkeeping if you want. Now, instead of that we divided amongst the different associations and we say "You pay your share of running the Centre and of the services that are common to everybody." They are receiving services for that. And if they didn't have that, they would have, like my honourable friend from Crescentwood stated, they would probably have to pay the arena or somewhere like that and they are paying more. They would have to pay that. That is a grant to them. There's nothing hidden going back to the government. That's ridiculous. It's not going back to the government. That money is spent. We are paying rental, we are paying the staff that I am talking about.

You know, I'd like to say at this time, because there's been a statement said that there wasn't, and I am not talking about lottery at all. A few years ago, in fact when this government took office in 1969-70, there was a total of \$358,168 spent for the whole thing. And this year, there is over a million from Fitness and Amateur Sport and that covered what . . . was doing, it was only one department, another \$1,495,000 so that is \$2,539,400 plus quite a bit of money from the commission that sponsor fitness programs plus all the lottery money. I think we've come a long way. I think we've come a long way. Now, it's like everything else. A little while ago when this was opened three years ago or so, everybody thought this was terrific. But now, there's growing pains, they want more, we're looking at it but there's a limit to what we can do. So statements that say, "Well you pretend to give them the money but you take it away from them and it goes back to the government," that is not correct at all. That is a group that are together, that are running an administration centre, there is a pot of money that is needed to run the centre, including the staff that is available for everybody to deliver these services, and they are allowed so much in services that they pay for their services, somebody has to pay for that. And then, there is direct grants to their coordinators also. And there are other areas, that's why I want to talk about the lotteries and so on. That is not saying that this is all that goes to the sports. That is not all that goes to the sports group.

**MR. CHAIRMAN:** Order please. The Honourable Member for La Verendrye.

**MR. BANMAN:** Just for clarification, I wonder if the Minister would inform the House whether the people working at the Centre are hired through the Civil Service Commission or are members of the MGEA.

**MR. DESJARDINS:** The six that I mentioned that are hired, are regular staff, that are hired by the government to give the service are civil service. The others are on contract not hired by us, hired with the help of our grants but hired by the sports group themselves. We have nothing to do with the hiring of these people.

**MR. CHAIRMAN:** The Honourable Member for Crescentwood.

**MR. STEEN:** The Minister has mentioned that the province is spending in excess of two million on sports without taking into account lotteries money which I think is excellent. I think we've come a long way in sport in the last few years. The Member for Radisson is chirping up like a little bird over there saying, "Well, the Conservatives would not have done that." I could just point to the Province of Ontario which has had a pretty good Conservative administration and I am sure the Minister of Health and Social Development would say that the Province of Ontario has excellent recreation facilities too.

It's only been, Mr. Chairman, in the last ten years or so that there has been a great emphasis, a great degree of emphasis put on physical fitness. This is done at the federal level of government and they are the Liberals and they are doing it. It's being done here in Manitoba and it's an NDP government and it's being done in Ontario by a Conservative government. It's fortunate that in the last ten years we've been able to get a few persons elected to public office that sort of think like the Minister of Health, and like I do and that recreation is a much needed area of activity for each and every person. We're in times now where each and every one of us are working shorter work days and that physical fitness has become a part of our lives, hopefully. I partake of the Health Club at the Y. I did my two miles this morn'g at 8 o'clock. So I keep active and I'm sure that the Minister keeps active in his way. —(Interjection)— Well, you noticed I said, "His way." —(Interjection)— With his peanut butter and jam sandwich.

Getting back to the Administrative Centre, in the Minister's report, there's an item 3 called Coaching Certification and Development. And it goes on to say that 272 volunteer coaches in various sports received certifications, their certificates. Could the Minister sort of give us, he doesn't have to be specific, let us know what types of sports are taking advantage of the training and the coaching facilities that are offered through his department, the Administrative Centre which I think is a very excellent facility. —(Interjection)— The coaching development program that's run through the sports Administrative Centre, are there many many sports taking advantage of it or is it a few and what are those particular sports that are taking advantage of that facility.

**MR. DESJARDINS:** This is not run through the administration services, it's through the office of the director with lottery money and I'll come to that.

**MR. CHAIRMAN:** Resolution 63(b)(2)—pass; 63(b)(3) Financial Assistance \$358,600.00 The Honourable Member for Fort Garry.

**MR. SHERMAN:** Mr. Chairman I'd like to ask the Minister whether this item of operation under the Administration Centre, there are programs administered or promoted in the area of training for officials in sport. By officials I mean not only coaches but referees, game officials and possible administrators, sports teams and sports league administrators. Does the Administration Centre participate in a program of that kind?

**MR. DESJARDINS:** This will come in a number of areas, it will come in the games, the Man-Plan program, partly in the coaching program. But this here, maybe I should give you an explanation of this. We are on (3), Financial Assistance, \$358,600.00. That is made up of two sums. There is \$161,100 that is the . . . salaries of 17 full-time professional staff at the Administration Centre, up from 12 full-time personnel last year. And the remainder, \$197,500 includes grants to provincial sports associations for programs of upgrading clinics, hosting and travelling assistance and special projects all through the Administration Centre . . .

**MR. CHAIRMAN:** 63(b)(3)—pass; 63(c) Fitness Development (1) Salaries - \$10,000—pass. The Honourable Member for Crescentwood.

**MR. STEEN:** I noticed, Mr. Chairman, that this is a new item in the budget this year over last year. I would imagine that is for one person. Perhaps the Minister might tell me just what that person's duties are.

**MR. DESJARDINS:** No, it's not for one. Unfortunately it is for half a staff man year and part of it is the operating cost also. We're moving slowly but at least we are moving.

**MR. CHAIRMAN:** 63(c)(1)—pass. The Honourable Member for Birtle-Russell.

**MR. GRAHAM:** Mr. Chairman, I am sorry I wasn't in this committee when the Minister handed out his multicoloured sheets.

**MR. CHAIRMAN:** Order please. That item will be discussed before the passing of the resolution. At that time, the honourable member can ask any question he wishes to do with grants from the Lotteries Commission.

The Honourable Member for Crescentwood.

**MR. STEEN:** Mr. Chairman, under the fitness development and the Minister's report, there is talk of ReFit and getting persons physically fit and so on. He mentioned that \$10,000 was for a part salary of a person and unfortunately it is not for a full person but to get somebody who is very qualified in this day and age, you're not going to get him for \$10,000.00, that's understandable. What does this person do other than work in the area of fitness? Is that a doctor from the ReFit Centre at the St. Boniface Hospital or is it a person that is with one of the school divisions or just what? How is it working into....

**MR. DESJARDINS:** We will come to the part of the doctors of the St. Boniface Hospital. That would be under ReFit that I'll discuss later on. This is a qualified physical educator that will work part-time to start moving in the direction of setting up programs for the public and we hope for the different firms, and so on.

Now I should add also, we're not on (c) yet but that \$85,000 that I said would be transferred, so instead of \$35,000 under Financial Assistance, you will now have \$115,000.00. The (a) is just the part-time salary, strictly on fitness.

**MR. CHAIRMAN:** Resolution 63(c)(1)—pass; 63(c)(2) Other Expenditures \$35,000.00. The Honourable Member for Fort Garry.

**MR. SHERMAN:** How come there is such a reduction in the Other Expenditure item, Mr. Chairman.

**MR. DESJARDINS:** Yes. This was last year we didn't move quite as fast as I would have liked to have seen us do. We had quite a . . . I better be careful too many of my colleagues don't hear me say that because I was trying to hide some money to push these programs and we re-organized Renew. We're spending less money on Renew and some of these things will come on the grants through lottery, and so on. We didn't spend all that money last year. We weren't ready.

**MR. SHERMAN:** That money wasn't spent?

**MR. DESJARDINS:** No. Not last year. As I say, we added this \$85,000 to the next item for Financial Assistance so that instead of \$35,000 that we had last year, we have \$35,000 plus another \$85,000.00.

**MR. SHERMAN:** Well I realize we're looking at this year's appropriations, Sir, but in comparing it to last year's, did we vote \$89,000 last year, or did we spend \$89,000 last year?

**MR. DESJARDINS:** Voted, and that was to run the Renew Program and the Renew Program was changed and some of the funding came from other sources, also from the commission. And the actual expenditure was \$60,000, not \$89,000.00.

**MR. CHAIRMAN:** The Honourable Member for Crescentwood.

**MR. STEEN:** Mr. Chairman, the Renew Program, I have been told that it hasn't been quite as successful as everyone would have liked to have seen it. Is the program going to carry on to the same extent that it was intended to, or is it going to be phased down and more emphasis put into the Refit

Program that is being established in the city area?

**MR. DESJARDINS:** There certainly will be more emphasis on the Refit that we will be discussing very soon and I hope that it will be rolled in with the Refit Program. To what extent it will continue as such, it — (Interjection) — Just right immediately after this. This will be in the lottery thing.

**MR. CHAIRMAN:** The Honourable Member for Morris.

**MR. JORGENSON:** Mr. Chairman, I'm not sure that I understood the Minister correctly but he said in this \$35,000 item there was another \$85,000 that was going to be added to that on (c)(2).

**MR. DESJARDINS:** Mr. Chairman, yes, when we were in Directorate under (3) Games Development Grants \$144,000, there was \$85,000 out of that that was to be used to develop the sports that will participate in the Winter Games in Brandon. Now the estimate was printed in that method and since then we have had more funds through the lottery, which I'll explain, to take care of that. And when we were discussing the Estimates I received permission that if we did get these funds we could — because I was trying to get more money for fitness — that that money could be used for fitness, so it could be transferred.

**MR. JORGENSON:** In addition to the \$35,000 there is going to be another \$85,000 coming from the lotteries fund?

**MR. DESJARDINS:** No. \$85,000 because we're not dealing with lottery funds, \$85,000 will be Directorate (3) Games Development \$144,000. \$85,000 will be reduced. It will be taken away from there and transferred to Financial Assistance under (c) for Fitness.

You know I could have come here and just presented it the way it was and during the course of the year transfer it but I wanted to let you know what we were going to do with Fitness.

**MR. CHAIRMAN:** Resolution 63(c)(2) Other Expenditures — pass; 63(c)(3) Financial Assistance \$35,000 — pass. The Honourable Member for Crescentwood.

**MR. STEEN:** I believe this is the area that the Minister said he wanted to discuss the Refit Program or did he want to leave it until we got past (c)(3). Okay. Has the Minister any comment on Financial Assistance, I know it's the same as last year, at this time.

**MR. DESJARDINS:** Financial Assistance, and I will report on that, we are working on developing programs. We hope that the Cabinet has approved certain phase of the Refit Program and we want to work with this. I wanted to discuss this fully after we have finished this item. And it won't be the same item. It will be \$35,000 plus that \$85,000.00. It will be \$115,000 to go on developing programs for the people in Manitoba.

**MR. CHAIRMAN:** Resolution 63(c)(3) — pass.

**MR. DESJARDINS:** Mr. Chairman, I wonder if my honourable friend would take Page 1 now, which is the summary page. Have you got that? Give him one, there are some more. You've got some others. Your second page. The first one is index and then you have a summary page. And there you will find all the money that would go to sport now that we're finished with consolidated fund.

The first one is the share of the Manitoba Lottery Commission, the revenue of the province earmarked for that. There is twenty-five percent, roughly, of the total share that comes to the department.

Now the second one is the Olympic Lottery and Loto-Canada, which is the last part, and then the third one is the Advisory Council Western Lottery Manitoba Division and that is that the Advisory Committee on Fitness and Amateur Sports is a partner in this and they will have a certain amount of money to spend, also.

And then, finally, there was the Western Canada Lottery Minister's Fund which we wound up, in which the money was divided to the provinces.

So if you can take, then, your page 11 and that is strictly the Manitoba Lotteries Commission. If you look at what is marked in green that is from October, 1975, to January 31st. This is the amount that was received for the total of \$936,039.75. Now the orange is the money that was actually spent and we could look at that now on your page 11. There has been, in 1975-76, the 1976 Manitoba Summer Games. There has been the Manitoba Amateur Hockey Association, a grant to work with the kids and the coaches, and the coaching certification and development \$7,408 and then, in 1976-77, there has been \$220,000 for the Manitoba Games, again in 1976, the Manitoba Amateur Hockey Association, and the coaching certification and development. And the total that you see, the (2) on page 11 in orange on the first line well that is the equivalent of \$338,043.00. And if you are looking at the first page again you will see Committed but Unexpended Balance and it's circled in pencil, in the amount of a little . over a half a million dollars.

You refer now to page 11 you will see that this has been committed. That \$43,000 is being committed to the last payment on 1976 Games, 1978, the Manitoba Winter Games, and Coaching Certification Program \$120,000, for that total. And then what is underlined in Uncommitted Balance is \$34,000.00. That hasn't been committed as yet.

So if we can just discuss this one now, not to get mixed up. This is, to make sure my honourable friend understands, this is / the share of the revenue of the Manitoba Lottery Commission that comes

to our directorate. This is the money spent by the government.

**MR. GRAHAM:** Well, Mr. Chairman, I think perhaps we should just deal with one section at a time on this. I notice that in this year the 1976-77 revenues from the Manitoba Lotteries Commission is just one nice round figure of \$400,000.00. It looks as though the Minister has said well I don't know how much money I've got here but I'm going to give \$400,000 to the Amateur Sport thing anyway. Is that the way he divides it up? He told us once it was roughly twenty-five percent. Is there no actual breakdown or is it just in fairly rough figures?

**MR. DESJARDINS:** Mr. Chairman, before my honourable friend entered the House I explained that at this time we would be dealing only with the money received from this branch, from the lottery. This is not a study on lottery. The other information will be given to you during the Minister's Salary where we will look at lottery and the division of the lottery. The revenue of the lottery, it has been accepted that twenty-five percent will go to Fitness and Amateur Sport. The rest goes to the department of my honourable friend for community recreation, for capital projects, for the arts, and culture, and so on. Now you will see when we deal with lottery where that money came from. You will get from 1971-72 from Day One what money has been derived and where it has gone. Now this is only the money that we have received since the directorate of Fitness and Amateur Sport was incorporated in October, 1975. You will look at the first amount that was received from the department if you see under 1975-76, Received from the Department of Tourism, Recreation and Cultural Affairs Lottery in trust (That's when we made the division) \$411,000 and in that same year we received, as our share, from the lottery revenue \$125,000 and then this year there was \$400,000 that went in. But I will explain all the money in the lottery. This is not an exercise in the lottery funds. This is the money that we have received and we're dealing with this under Sports, and Fitness and Amateur Sport.

**MR. GRAHAM:** Well I think I understand the Minister but he says there is twenty-five percent from the Manitoba Lotteries Commission goes to Fitness and Amateur Sport. Now in here under his little green pen he has put from 1976-77 to date \$400,000.00. Just one round, lump, nice, smooth, clean \$400,000 figure. That, I suppose, is exactly twenty-five percent of what goes to the Amateur Sport. And I'm not saying that Amateur Sport shouldn't get that but I want to know how the Minister breaks it up so quickly into such nice little round packages.

**MR. DESJARDINS:** I'll talk to you when we talk about lotteries. Now we'll just deal with the amount.

**MR. CHAIRMAN:** The Honourable Member for Crescentwood.

**MR. STEEN:** Let's review this and see if I'm correct. On page 1 the Minister mentioned the \$513,532.35. That's the amount of moneys to be committed and he ran off areas of expenditures rather quickly to me. The Manitoba Games, I believe . . .

**MR. DESJARDINS:** This is just a summary on page 1 now what we are really looking at is page 11 and in the right hand corner you'll see a note and you'll see circled in pencil \$513,532.00. This is what has been committed but not spent as yet. That money is gone for all intent and purpose.

**MR. STEEN:** Earlier this morning, Mr. Chairman, I asked the Minister for his comments about the Manitoba Summer Games held in Neepawa last summer where he has got an expenditure of \$43,048.00. I asked him if he would comment on those games and he said leave it until we get down to the financial aspect. So perhaps at this time he might make some comment on those Games and tell us, perhaps, what facilities were left behind in Neepawa as a result of the Games.

**MR. DESJARDINS:** Through the co-operation and dedicated hard work of many groups of people, including Mr. Sam Fabro and the members of The Manitoba Games Council, the Chairmen and the members of the Thirteen Regional Games Committees, the Mayors and organizing committees of the seven rural regional host communities, the Mayor and the organizing committee of the provincial finals in Neepawa, the Presidents and staff of the ten provincial Sports Associations, the staff of the Recreation Branch of the Department of Tourism, Recreation and Cultural Affairs, the many corporate sponsors including . . . Manitoba Credit Co-operatives, the breweries, . . . Factory Production, etc., The Fitness and Amateur Sport Branch successfully implemented the first Manitoba Summer Games in the summer of 1976. The program, funded by \$400,000 of lottery revenue, involved over 19,500 Manitobans throughout all areas of the province as coaches, athletes, officials and volunteers at first the district, the regional, and finally at the provincial level. Of this financing \$175,000 was provided to Neepawa and \$178,000 was provided to the region to stage the Games.

The concept of a provincial games program as a vehicle for sports development began in the summer of 1972 with the planning of the winter regional program to occur in the north on an experimental basis. The first regional games occurred in Thompson in March, 1974, and involved 450 participants from 30 communities at a cost of \$46,503 per participant. The second step in the development of the provincial games concept occurred on a limited province-wide basis in December, 1974, the Centennial Games, involving 13 regions, 1875 athletes at a cost of \$94,500, \$50.00 per participant. The first complete provincial games occurred as outlined in the summer of

1976 and involved 36 districts, 13 regions and over 19,500 participants at a cost of under \$390,000, \$20.00 per participant.

Now again the department is preparing for the implementation of the next provincial games to occur throughout the province in the winter of 1978 and culminating as I announced yesterday in Dauphin. A total of \$350,000 of lottery revenues have been earmarked for the total program of which \$150,000 will be provided to Dauphin, and there is a possibility that more money will be added. We're looking to greater participation at the regional level. —(Interjection)— no, they're winter games in Dauphin.

The facilities left behind in Neepawa was: 10 meter shooting range, 25 meter swimming pool, 400 meter track, two soccer fields for field hockey and two tennis courts. The future of the games, of course the intention is to continue the games. At one time it was felt, "Well, maybe this money should go to sports," but I think that the government is interested in mass participation. This is what we are getting and of course it doesn't hurt the sports associations themselves, it gives them more membership. Of course more money will have to be spent on those now. A lot depends on the continued success of the lottery. If the funds dry up, well then that is something else. Would the government want to take it over, I have no way of knowing. The intention is that in a certain year we would have summer games, two years after winter games, and two years after again summer games, so every four years you would have summer games and every four years you would have the winter games. —(Interjection)— I beg your pardon?

Well, the Canada Games, of course you will be looking at this. This is a natural. This is a natural that you have that people usually in the Manitoba Games . . . it would be my hope that we don't have people normally that would participate in the Canada Games. This is the first start that anyone can go and this would be getting them ready and out of that will come the people that will be chosen to go to the Canada Games the following year. The winter games in Dauphin will be in 1978 and the Canada Winter Games will be in 1979 in Brandon and will just fit in beautifully on that to have the top people go. Once they hit the Canada Games, I would hope that they will not participate in the provincial games. Maybe 25 years after they might come back with a pot belly and play for the softball team.

We are not necessarily trying to get excellence or pros and stars and that, it is mostly for participation, but not only of the athletes, the officials, and all the volunteers that are needed to run these games. And I think that I could give you some information at this time of — and I think it is quite interesting. In the Norman region, there were 28 in the different sport athletics, they had no baseball team, 3 canoeing, and 9 in cycling, no field hockey team, 6 in shooting, 15 in soccer, 33 in softball, 18 in swimming, 5 in tennis, and 5 on the mission. Now that is one of the smallest groups. The smallest group is actually Winnipeg Centre. It was only 115; this is 122. Now the rural — I guess I can't read all that, there are too many regions but I will give you the rural area and compare it to the city. The rural now, athletics, 154; baseball, 104; canoeing, 34; cycling, 55; field hockey, 61; shooting, 46; soccer, 113; softball, 224; swimming, 120; tennis, 39; and the mission, 36. Now the Winnipeg total was 143 for athletics; 85 for baseball; 33 for canoeing; 42 for cycling; 88 for field hockey; 35 for shooting; 100 for soccer; 165 for softball; 97 for swimming; 37 for tennis; and 38 in the mission, for a grand total of 1,849. Oh, excuse me. Those are the figures only for Neepawa, that's the finals. Of course there are many that participated. This is the idea, that we go in areas and they have the area final, let's say, and then they go up. Yes, we have that information also, but I think that gives you an idea of what we have.

**MR. CHAIRMAN:** The Honourable Member for Birtle-Russell.

**MR. GRAHAM:** Mr. Chairman, to get back to the statement that the Minister gave us, he said that there was, for the 1976 Manitoba Summer Games, \$43,048, which I assume is still to be paid. Is that the amount that they were over their budget on?

**MR. DESJARDINS:** This is part of the money that was committed, their final figures and so on, that that is the money that will be paid that is left from the \$400,000 that was earmarked for that. Now that part, that money hasn't been spent yet. It will be going to these sports.

**MR. GRAHAM:** Mr. Chairman, that \$43,000, can the Minister tell me what it is going to be spent on then, seeing as how the games are already over?

**MR. DESJARDINS:** No, I can't tell my honourable friend. I have gone through the process of telling him how the money is spent, how much is the region. I don't know. This is some of the money that hasn't been paid yet because we haven't the final request or figures from the regional areas.

**MR. GRAHAM:** Well, Mr. Chairman, I think the Minister must know because it is a fairly definite figure. It is \$43,048.00. He must know what it is for. Surely he can tell us. He wants us to approve a very specific amount of money for something that happened last year and yet he is not telling us what it is for.

**MR. DESJARDINS:** First of all, I don't want you to approve. This is money that is not in the Estimates. This is an explanation of what has been done, \$400,000 was earmarked for the games, part of it has been paid. I gave you the way the money was distributed. I don't remember and I am not particularly interested to know who hasn't been paid yet as long as it has been paid along the formula



that I described.

**MR. CHAIRMAN:** The Honourable Member for Fort Garry.

**MR. SHERMAN:** Mr. Chairman, I would like to ask the Minister at this point if he would elaborate on the program of coaching certification and development and what has been done in expansion and upgrading, if any, of that program? How many fields of sport, individual sport, does it encompass? And I would also like to ask him whether there is a program under way or envisioned that included training of a officials, game officials, referees or officials as they are called in some sports, and league administrators and executives at the minor sports level? Is there anything in the current program directed to that kind of a program, directed to that kind of training, and has the Minister given consideration to developing or initiating suggestions that that kind of program should be undertaken if it is not now done?

**MR. DESJARDINS:** The coaching certification development, there are 40 sports. It is a national program of certification of provincial coaches in amateur sport. It consists of three levels provincially: The Theory of Coaching, General; Technical Aspects of Coaching; Sports Specific and Practicum. The branch is offering fifteen theory courses through a variety of institutions throughout the province and liaise closely with the provincial sport association in implementation of technical aspects of the certification process. Grants to be made to sport for coaching development are \$30,000 and the program began in January, 1975, with an initial outlay of \$64,000, including \$20,000 to the MAHA for leadership development. And I think that this is tied to a federal formula approved by the provinces.

And for the other thing, maybe I should make this statement that I have because I think this might explain. I would like to speak about the Advisory Council on Fitness and Amateur Sports.

In October, 1975, the responsibility for sport was transferred to the Department of Health and Social Development and coupled with fitness so as to provide a greater emphasis on the role of physical fitness in the primary and secondary aspects of preventative medicine and to be closer in line from a structural point of view with the federal operation.

In March, 1976, eight persons were appointed to the Minister's Advisory Council on Fitness and Amateur Sport with an additional seven persons being recently added to the council. Mr. Sid Cohen, a lawyer and the past president of the Manitoba Division of the Canadian Amateur Swimming Association, is the chairman of the council.

In outlining the terms of reference, I would request the council to (1) Review the total finances available for fitness and amateur sport including the departmental Estimates, the government's share of the lottery revenues, and the Advisory Council's share of profits from its partnership in the Western Lottery Manitoba Distributors, Inc., all with a view to developing guidelines for the expenditures of the council's share of lottery revenues and to make recommendation on policies and programs of fitness development; (2) Review the current concept of an administration centre for sport with salary, agents for sports co-ordinators, and other departmental programs such as the Manitoba Games; review the concept of a multi-purpose field house for fitness and sport.

In October, 1977, the council provided me with a set of preliminary recommendations on fitness and a request that more time be provided for the completion of the other terms of reference. Now I would like to review some of these recommendations and the action taken to date in the refit centre, the interdepartmental committee and other recommendations.

(1) The Operation ReFit.

Maybe before that I could give you a list of the people to give you an idea of what kind of people are on the advisory committee. Sid Cohen, as I mentioned, is the chairman; Dr. Wendy Dahlgren, vice-chairman, Assistant Professor, School of Physical Education, University of Manitoba; Frank McKinnon, school principal of Carman, past president of Manitoba Amateur Hockey Association; David Malaher, engineer, treasurer of Manitoba Division of Canadian Ski Association; Paul Quinton, businessman, past president, Winnipeg Blue Bombers; Dr. Henry Janzen, Professor, School of Physical Education, University of Manitoba; Don Whitman, CBC national sports broadcaster; Dr. David Mymin, cardiologist, St. Boniface Hospital. They were the original and lately the following were added: Dr. John Kos, chiropractor of fitness, very interested in fitness; Al Studholme, assistant general manager, YMCA, Winnipeg; Doreen Picken,

secretary, past president, St. Charles Golf Club; Bill Frank, salesman, that's Winnipeg Blue Bombers; Dr. Gerry Wilson, orthopedic surgeon, vice-president Winnipeg Jets; Steve McCarthy, sales manager, past vice-president of the Manitoba Track and Field Association; Doreen Sherritt, housewife, past chairman of the Manitoba Games, Westman region, past president of Brandon Figure Skating Club.

With the increased concern for fitness in the well elderly, additional appointments to the Advisory Council from amongst the ranks of the elderly are being considered and also to be more representative of the province, people from different parts of the region. They intend to have many meetings. At this time it was difficult to have people from too far but this will be rectified and there will be new members added to this.

Friday, March 25, 1977

Now I would like to give you some idea on this ReFit. For over a year, I have been discussing the concept of a fitness-related facilities with Dr. Mymin of St. Boniface Hospital and latterly with the Advisory Council on Fitness and Amateur Sport. Dr. Mymin in heading up Project ReFit, has indicated to myself and the council that such a facility was urgently needed for the development of comprehensive programs of treatment for cardioReFit/vascular related disease. is a program of exercise rehabilitation for persons who have suffered from heart attack. On the recommendation of the Advisory Council and after several discussions, Cabinet has approved in principle up to a minimum of \$250,000 from lottery revenue on a formula of one dollar for every three dollars raised to construct the combined refit and fitness centre at the old Concordia Hospital site. The province is co-operating with private enterprise on this project and a committee of persons from government, the Kinsmen Club, St. Boniface Hospital and the Knights of Columbus are investigating the feasibility of utilizing this site to establish multi-use facilities for day care and physical activity programs for the well elderly, exercise rehabilitation of post-coronary patients, community and school use facilities for fitness development, fitness evaluation and information centre, human performance laboratory, possible athletic injury treatment area, sport use (that is, track and field, volleyball, gymnastics, badminton, wrestling and weight-lifting), individual exercise areas, office space for Fitness and Amateur Sport branch, meeting areas for the Knights of Columbus sports groups and community fitness group. Primarily the ReFit fitness centre could become the headquarters for secondary and primary preventative medical programs, post-coronary and high coronary and cardiovascular disease risk individuals. It could also serve as the headquarters for fitness development in Manitoba. This is where we would hope to have some staff to develop these programs and radiating from there all across the province.

It is envisioned that many satellite programs would radiate from the centre into other areas of the city and province. Graduates of the post-coronary program would be encouraged to continue exercise programs in their local community area. In addition, such a facility could be utilized by local support groups for purposes of training and by other community groups for the standardized training of community fitness leaders, the dissemination of fitness-related information, physical activity programs for the well elderly, community groups and the handicapped. This facility concept has excellent support from the Kinsmen Club of Winnipeg. They are the ones that started with Mymin. As you know, they made a pledge of \$300,000 to date. They are discussing with other groups such as the Winnipeg Foundation that has made a commitment of \$75,000 and many interested community individuals and groups, coupled with the Knights of Columbus who had proposed to establish a permanent meeting centre to provide recreation outlets for senior citizens. Such a facility would go a long way to meeting a wide area of expressed need. It is proposed that the overall use of such a facility and the development of programs would be overseen by a board of user groups consisting of volunteers and government personnel.

The Operation ReFit program alone has received approval of \$47,000 in 1976-77, and \$74,000 in 1977-78 for the operating cost of the rehabilitation exercise program for up to 200 patients from the Manitoba Health Services Commission. This proposed new facility could accommodate up to 200 patients.

Now as I say, the Cabinet has approved in principle providing we could develop something on the old Concordia Hospital site. This property should be reverting to the province. I have set up a committee chaired by the director of Fitness and Amateur Sport, Dr. Mymin, and Dr. Kos from the Advisory Council on Fitness and Amateur Sport. Dr. Mymin also represents the cardiac team of St. Boniface Hospital, a very well-known and successful team. There has been representation from the Kinsmen that that unit would be known as the Kinsmen Refit Centre because they originated it, it is a partnership. The Knights of Columbus who had proposed on the site to have a day centre for the well aged people and I would hope . . . oh, there is somebody from the Housing Corporation to see if all the funding could be arranged and so on. And soon I expect to discuss with the City of Winnipeg, I think they are interested in the river property and so on. We would like to invite them to have somebody sit on this committee to work out. I hope that there is not going to be any red tape. I am doing everything I can to push it as soon as possible because this is important and I see that as the centre of fitness for Manitoba, as the start. We probably would have a small office there for a staff of the government that would work with the funds that I already stated, the \$35,000 and the \$85,000 to promote programs, develop programs for associations, firms in the private sector, and also work very closely with the department.

I would like to add this: a second major recommendation of the Advisory Council was the establishment of an interdepartmental committee of government to co-ordinate and to complement existing programs on fitness development. I have discussed the concept first of all with different areas in our department, the Fitness and Amateur Sport. I want to bring in our nutritionists, people in there who are pleased to accept the challenge. They are very pleased. This committee would discuss this with the Ministers of Education and Tourism, Recreational and Cultural Affairs, both of whom have expressed good interest. In addition, the Advisory Council has submitted a number of other

recommendations including the establishment of a Community Fitness Leader Certification program that we will work on; provision for incentive grant to community business group for development of fitness activities, that I have already covered; development of a Fitness Awards Scheme — that, of course, is a little early, we'll have to have the programs before we have that — working with Participation-Canada to devise and implement an effective marketing and promotional program in fitness; consideration of staging a Provincial Fitness Conference and the development of an experimental employee fitness program — this will be considered. Identification of a Fitness Information and Resource Centre; provision for a policy on a fitness facility development to enhance corporate, community and public involvement in physical activity; continuation of the department's program of fitness testing and nutritional assessment of individuals; Operation ReNu on a modified basis.

By the way, with the help of STEP, the department has decentralized this program — that's ReNu — this summer to operate out of regional offices in Brandon, Portage la Prairie and The Pas and to be more in keeping with the council's suggestion. All of these programs' ideas were accepted in principle by my department and I've indicated these ideas will be considered.

Fitness Activity program for the well elderly, the handicapped and other special interest groups; utilization with the inter-departmental group also. We want to discuss the use that's been going on for so long and I think we should have something to make full use of the facilities in the schools and it's ridiculous that the principal should say, "Well, we've got white towels in the gym and at 3:30 we've got to lock up." We don't think that this is acceptable, it should be used by the people and also the different programs on fitness, integration of nutritional concept into fitness and adult education materials — I might have left the impression that I'm not too much in favour of providing food and so on or meals. I'm not saying this is bad but I'm not saying it's certainly not as far as I'm concerned the first priority. I think that people have to have an education in nutrition before we should try to do that. I think it's much more important and we should all be reviewing in greater details by the proposed inter-departmental committee on Fitness and Development.

**MR. SPEAKER:** The Honourable Member for Birtle-Russell.

**MR. GRAHAM:** Can I ask the Minister to confirm two figures I think he used — not from that but the previous statement. Did he say \$300,000 from the Kinsmen Club and \$175,000 from the Knights of Columbus?

**MR. DESJARDINS:** The Knights of Columbus — there's no amount mentioned. They were ready to pay for their original program now we're trying to marry the two programs together. There is at least \$300,000 committed by the Kinsmen for the ReFit part of it, that would be the Kinsmen ReFit for the coronary group and they are very interested. Most of the credit goes to these people, they've been pushing this with everybody, they've talked to everybody and there are other service clubs that might come in and I think it was the Foundation it was \$75,000 pledged. As I said, there was a minimum of \$250 and it looks like the other three-quarters of a million will be reached so it would be a million dollars.

**MR. SPEAKER:** The Honourable Member for Crescentwood.

**MR. STEEN:** I thank the Minister for the details on the ReFit Centre but expand upon it a little further. It was my understanding that the medical team plus the Kinsmen wanted to build sort of a structure similar to an arena where they would have track where persons that were on the ReFit program could get back into physical fitness through jogging and other exercises.

I also know that the Kinsmen have received some property from the City of Winnipeg for Taylor Avenue and now the Minister remarks about the Old Concordia Hospital over in the Elmwood area. From my days on the City Council, the City's long-range thinking for that property from the La Salle Bridge eastward was to reclaim it as river bank property. Does the Minister envisage the arena type structure to be built alongside the former Concordia Hospital or will that structure be built on Taylor Avenue in the Crescentwood-River Heights area and the other operation will be worked out of the Concordia Hospital area? Or is the Minister of Public Works in so much trouble that he needs a facility in his riding?

**MR. DESJARDINS:** I'll disregard the partisan remark but I'll try to answer the rest. It is true that the ReFit — (Interjection) — I beg your pardon? Well he can answer it. You've got me all befuddled now. It is true that the St. Boniface Hospital group, Dr. Mymin and his group as well as the Kinsmen made application to the City. As I say, the credit for this should go to them and specially Dr. Mymin who's been working very very hard and there have been negotiations or talk. I've been kept informed of everything that was happening for the last two years or so and they have approached the City; the City said they would not pay for any operating costs and they were ready to sign to them for 99 years or 50 years the property on Taylor. That is true.

Then when it came time to bring this to the Cabinet, the discussion in Cabinet felt that we could probably incorporate that in something else. We did not like the location. There was no argument, of course, from Dr. Mymin and his group who much prefer the Concordia. We've had no dealing with the

City on that, it wasn't up to us to inform them, we're just looking at the . . . as I said, the approval was in principle, we have set up this committee that I mentioned to look at it. Now the property by right belongs to the Province, not the City, but that doesn't mean that we want to fight with the City, we would like to . . . there's quite a bit of property. I would imagine that the building itself, the Concordia Hospital, will be knocked down, it's not suitable for a personal care home, we'll have to make other accommodation and it's very costly and we feel that there would be room for these facilities.

The Knights of Columbus who originally had talked to the City also to . . . facilities and this is why I added that we would invite the City of Winnipeg to participate in this committee to keep in mind to have a beautiful bank and so on and I don't think that this would detract from that at all. I think that this could be done and everybody would be happy and, of course, if it's built there, the government will accept more responsibility but it will not be run by the government. It will be representation of government, it will be a user committee, there will be certain conditions put in, that these programs do what I mentioned and so on, with which I don't see any difficulty at all and we would look at the possibility also if we can get a few bucks from Ottawa and cost-shared and so on, all this is being studied now by the committee and I hope that we can move fast.

The idea was that you have valuable land and that you can use it for more than one thing just in isolation in an area like Taylor. I'm sure that everybody is grateful to the City who made this property available but if we can improve the project and the location and so on, this is what we would want to do.

**MR. STEEN:** Can the Minister comment on what if the City of Winnipeg wants to proceed with their program of riverbank acquisition along the La Salle from the La Salle Hotel and where the old Concordia Hospital is or currently was and wishes that the ReFit Centre goes back on Taylor? Is the province prepared to look at it again and perhaps fund it just as much as if it were in the Elmwood area?

**MR. DESJARDINS:** Mr. Chairman, I don't know if it's that partisan question that is cropping up again — that's the least of my worries. I'm not interested where it is at all, I want the best location. My mandate now, this was a proven principle, providing it was in the area, it had nothing to do with the member, I can assure you, it was in fact the first location looked at by these people who could not have the location. Now, this is not the property of the City of Winnipeg. I don't want a confrontation with the City of Winnipeg. I think that everybody would be the winner on this thing and as I say, I want to have the City of Winnipeg help us develop something that would do exactly what they have even if they don't own the property. You know, I don't think that we have to turn the property over to the City of Winnipeg but we have a concern I think that we could have the better location and answer the needs of the cardiac team, plus the needs of our department, plus the wishes of the Knights of Columbus and all the program and still have a beautiful place that certainly would be more than acceptable to the City of Winnipeg. I can't see why anybody would not want to co-operate. We certainly will.

**MR. STEEN:** Mr. Chairman, the best location for such a centre obviously would be in the centre of the City because it would serve persons from all over the City equally well. When the ReFit people went to the City of Winnipeg, the City of Winnipeg naturally couldn't give them the Concordia Hospital because as he said, it is owned by the Hospital Commission. So the City of Winnipeg some years ago, rezoned all their city holdings on Taylor Avenue adjacent to the main line of the CNR to Parks and Recreation. There are two facilities there now, a squash racquet club and an indoor tennis club, so it was an ideal spot for the City to give to the ReFit people to build an indoor track facility.

That was what the City could do, now the province has come up with this other location which is owned by the Hospital Commission and are they then prepared to give that land, the old Concordia Hospital and sufficient land to the ReFit program, a similar offer that the City of Winnipeg gave to the ReFit program over on Taylor Avenue, free of charge?

**MR. DESJARDINS:** I'm not going to start a debate as to where the location is. I happen to think that Concordia and the people involved also, they're very thankful to the City of Winnipeg, this has nothing to do with a fight with the City of Winnipeg, that's all that was available.

No we would want to have a multi-purpose building, there wasn't enough room in the other area, that is the condition at this time that this was given approval in principle and we will work in that area, of course. It goes without saying that nobody will have to buy that property, that property will be there and it will be administered by the user-type of group. There won't be any rental or cost of land either.

**MR. SPEAKER:** The Honourable Member for Morris.

**MR. JORGENSON:** Mr. Chairman, I don't see it noted anywhere in the Estimates or anywhere in the program that the Minister has outlined, but I wondered if there was any connection or any correlation between the fitness program carried on, the track and field program carried on by the Royal Canadian Legion and any branch of his department. Are they acting in isolation from the efforts of the Provincial Government to provide a fitness and amateur sport program?

**MR. DESJARDINS:** They are a sports association the same as the hockey, the football, the curling and so on and they receive the same consideration as anybody else. Now, if my honourable friend is

talking about the spectator part of it, these invitational track meets where the stars from the United States and Russia and so on come in, this is something else, this is not participation sports. There is not less interest in my part but I guess we feel less responsibility in that our first responsibility is for participation more than spectator sport such as the Jets and the Blue Bombers and so on although we're still interested. That goes more in the category of professional sports and spectator sports than participation sports.

**MR. JORGENSEN:** . . . the Minister has said that there is funding from the Provincial Government to the Royal Canadian Legion's training program that they carry on primarily at the International Peace Gardens.

**MR. DESJARDINS:** The way we're involved is that we deal with the association, we deal with the Track and Field Association and any credit that they might have that they might turn over to a special group dealing with their Association is their concern and their decision to make. We don't deal directly with the different groups within an Association. There's no way that we have got that much money that we can refine that and start dealing with leagues or clubs or so on. We deal with the Association.

**MR. JORGENSEN:** . . . I'm not attempting to imply or suggest or encourage that there should be funding but I am curious to know whether or not directly or indirectly is there funding of the Legion's program?

**MR. DESJARDINS:** If there is funding, it would be only indirectly. It would have to be the decision of the sports body, the Association.

**MR. SPEAKER:** The Honourable Member for Fort Garry.

**MR. SHERMAN:** Mr. Chairman, I would like to look again at the area of Coaching Certification and Development. The Minister's summary of lottery revenues and disbursements which he's given us show for 1976-77 to date, the disbursement figure on Coaching Certification and Development is 41 grand and against that is an unexpended balance that includes some outstanding commitments in that area. The outstanding commitments in the area of Coaching Development and Certification total \$120,400, so there's a total figure there in the area of Coaching Development and Certification of some \$161,000 - \$162,000 that is funded from lottery revenues. Is that the entire program of Coaching Certification and Development or are there other activities in that field that are funded from other sources other than lottery revenues?

Question two is: What does that represent in terms of comparisons with previous years, an expansion of the program or a holding of the line or precisely what?

**MR. DESJARDINS:** Well this is a specific program that was started. It's a national certification program that was developed by Saskatchewan I think and Sports-Canada and this is for this program. Now grants that go to the Association, part of that also can be used by the Association to train their official and coaches. This is strictly for that certification program. This money is not spent yet and the program will be reviewed, it's earmarked for that, it's committed to that but it will be reviewed by the Advisory Committee also. I can tell you how it's working so far but it might be modified. We pretty well started with a brand new open book for these people to make their recommendations, to look at all the programs nothing is sacred in this department.

**MR. SHERMAN:** Well does this mean that there is now an expanded program available in the field of coaching certification and development in the Province of Manitoba in comparison to previous years? How does the program work? Does the branch initiate seminars and courses for coaches and potential coaches and then panel the funding, screen the funding through this kind of revenue?

**MR. DESJARDINS:** Well the branch is conducting the theory courses, then it co-ordinates closely with the different provincial sport associations in implementing the technical aspect of the certification process, so we look at the theory and then we work with the sports associations themselves developing the technical aspect.

**MR. SHERMAN:** Would that include or do future plans envision the inclusion of referees and game officials in training for them and also league administrators? One of the areas I think we're probably weakest in in terms of competitive sports participation at the amateur level and at the minor level in Manitoba . and indeed right across the country, Sir, is the supply of referees and game officials who are enthusiastic enough about the difficult job they have to perform to remain in the field and in the activity. Another, it seems to me, is that many administrators, league officials, while certainly to be complimented for giving of their efforts and their time, may be as amateur as the sports they are administering in their approach to the executive function required of their office. I am wondering if there is any program envisioned here or already contained here for a skills improvement input into that area, where we can be sure that there is opportunity for well-trained, fully-trained league and sport administrators to come out of the stream and then go into the field and head up these leagues and head up these associations with some training and background that would in effect be almost professional training.

**MR. DESJARDINS:** Yes, some of this is being done, first of all by a grants program that go to the association. They could use part of that if they want. And besides that there is some money that we

voted already in the directorate to help these people with seminars and so on to do that. I wonder now because I think we can have a very useful debate and I'm sure that the advisory committee will get a copy of Hansard and look at this, I wonder if we could proceed now so we can get the total thing out of the way and you will see that some money is not committed and I welcome these ideas and I know the advisory committee will also so if we are finished with that, I wonder if we can go — it shouldn't take too long— to Page 12 now.

**MR. CHAIRMAN:** The Honourable Member for BirtleRussell.

**MR. GRAHAM:** Before we leave Page 11, I notice that there's a significant decrease in the money that comes out of the lottery fund to the Manitoba Amateur Hockey Association. I believe you had 15,000 in 1975-76 and it's down to 2,000 now. Is there another source of funding to the MHA. Is it being siphoned off through another section, maybe indirectly?

**MR. DESJARDINS:** This was a one-time shot. This was over and above what other people are getting and at the time there was a commitment of \$20,000 to work with the parents and the coach when there was so much brutality, if I can use the word, in hockey. If my honourable friend from Fort Garry remembers, I think he brought it to the attention of the House and that was a grant made to try to stop that and that was a one-shot deal. The rest of the time they will be treated like every other organization.

**MR. GRAHAM:** Did that succeed in removing the brutality?

**MR. DESJARDINS:** There hasn't been a final report but I understand that it's working very well. I think there is a big improvement all through by the example and the tenacity of people like Bobby Hull, I think, who has been a valuable Manitoban these last few years. I think that he helped in the professionals. Maybe some of the greedy team owners were forced to their knees I think on that but you don't see so many goons now in different games. They are playing hockey. Of course that is the result of a change in the rules and I want to congratulate the MMHA for the change in the rules and so on that they have adopted for Manitoba. I think it's improved an awful lot.

Well, if I may then, I'd like to look at Page 12 and then you will see on your first page of Summary, No. 209 TA that's Olympic Lottery and Loto Canada. Again on Page 12 what you see in green, that's the total amount that was received, \$262,151 and the actual expenditure was \$50,000 is in the orange. Again to the right on Page 12 what is circled there is what has been committed and the uncommitted balance is underlined. Now 50 cents for each ticket sold in the Olympic Lottery was returned to the provinces that participated but that was earmarked for a special thing, for training of athletes and so on. This again, my honourable friend from Fort Garry, will see that there is quite a balance uncommitted and this is one thing that the advisory committee is looking at that could be used for continued athlete development and officials and so on. That could be used on that also. We expect a report from the advisory committee and the branch and so on and suggest them to do that.

Then if we go to Page 13, I'd like to finish this if I may before this explanation. Page 13, that is the advisory, as you know what is commonly known as Corporation A' which is the Western Lottery Manitoba Distributor Incorporated. The people in effect are wholesaling or distributing the lotteries that we purchase from the Western Canada Lottery Foundation. There are three groups that were given this right to form a company and that is the Manitoba Arts Council, the United Way and the Advisory Committee on Fitness and Amateur Sport. So this will be their money. There is only one thing you will see here. There is, on the right you see operation of ReFit Medical Fitness Centre \$100,000; that actually was placed in this amount, but that was money that we received from the Minister's Fund of the Western Canada Lottery Foundation, it came from there. And that \$100,000 will be the first part of this \$250,000 that I talked about that is pledged or committed to the ReFit, that's for capital' that would be used and there will still be the balance of \$107,000.

Now, I want the Advisory Committee, as I said, to look at all our programs to see what they feel should be funded through the Consolidated Fund, to see if there is any suggestion to see what should be funded by the revenue to the department from the government's share of the revenue and also their share so there will be no duplication. And they will probably set up a sub-committee that will look at that and I don't intend to interfere with this at all. I'm certainly interested in the guidelines so there is no duplication, to see that we approve the general guidelines and they themselves will decide what to do. They might decide to provide part of it for fitness and part of it for sports, or sports associations, that will be their decision to make. So they haven't allotted any of this money yet.

And finally, the fourth one was the Western Canada Lottery Minister's Fund. When we started the Western Canada Lottery Foundation there was 5 percent from the top that went into a fund, the intention was to work the four provinces together to have some programs that would benefit everybody. Then Manitoba started with the Express Lottery. The other provinces weren't in. And one led to another and then it was decided to discontinue that fund. Now the amount that was left in there was four times the amount that you see now, so that was divided and that was the share of the provinces. Out of that, \$150,000 was committed to the Brandon Games, that is for the capital, that is the part from the Lottery, if you remember the announcement that I made, and then there will be the \$1 million from the government. Then the \$150,000 you see there, that is the amount of money that

**Friday, March 25, 1977**

will be for the development of the 1979 Games again in Brandon. That is the money. Now you have the complete picture. This is why this was removed. \$85,000 was removed from the first item under Director of Games Development Plan because we'll have the money for that. That was part of the money. This \$150,000 should do it, instead of getting it in two years like we were going to do. So all that money is committed.

So that leaves uncommitted nothing under that. All the share of the Advisory Committee that developed guidelines and they will administer themselves, that's \$107,000 and there will be more money coming of course. Then there is under the Olympic Lottery — that's quite a sum — \$158,000. This is where I would welcome the suggestion. This is where we're going to look at continued athlete development or coaches or a grant within a broad guideline to go to each association and let them do what they want with this money.

I think we have to do a bit of both. I think we have certain programs to promote certain things where we will define in other programs to give them some leeway because they have so many different priorities; the swimming, the most important thing is rental of the facilities which is quite costly; other people it is equipment; other people it's travelling and so on, so this is something that is being looked and I am practically certain that this will be a certain fund that will be given, as I say within certain guidelines, to the different sports bodies.

**MR. STEEN:** Mr. Chairman, last summer Canadians saw a lot of time given to the Montreal Olympics. Shortly after the Montreal Olympics there was the Olympics for the Handicapped just outside of Toronto. Can the Minister tell us what his department does for the handicapped athletes?

**MR. DESJARDINS:** There is Man-Plan, athlete aid, that we started with the Sports Federation. We were informed not too long ago that they liked the program, they hoped it would continue but that they didn't have any funds to put in there. That program which began in 1975 or 1976 was to assist Manitobans in sports of international olympic calibre to prepare for the Olympics and out of that we sent nine athletes and two officials to the Disabled Summer Olympics Olympics and two athletes to the Disabled Winter Olympics. I'm glad my honourable friend reminded me. This is an area that we are also very concerned and that we are looking at for our overall program.

**MR. CHAIRMAN:** The Honourable Member for Fort Garry.

**MR. SHERMAN:** I just leave that one thought with the Minister. The point we were exchanging a moment or two ago about the necessity for training administrators and executives as well as coaches and officials. The cynic known to both the Minister and myself and many sports fans in this province, he's a good fellow but perhaps nonetheless somewhat of a cynic, Mr. Jack Matheson, the sports editor of the Tribune often observes that the trouble with amateur sport is it's run by amateurs. That's being a little harsh but I think the Minister knows what I mean. There is a requirement for proper executive training for people in the amateur sport administration field in order to impose the kinds of direction and guidelines and authority that is necessary to make these amateur sports bodies function properly and within the limitations of the rules set down in those sports. I think that that was one of the big difficulties perhaps afflicting body contact sports like hockey when there was so much violence at the minor league level.

**MR. CHAIRMAN:** The hour being 12:30 . . .

**MR. DESJARDINS:** . . . permission to ask if this is passed so we will not require the director?

**MR. CHAIRMAN:** Resolution 63. Resolved that there be granted to Her Majesty a sum not exceeding \$1,484,100 for Health and Social Development —pass.

Noon time break having arrived, I am leaving the Chair and shall return at 2:30 this afternoon.